# Sussex County 40-Years of Central Sewer Initiatives

Planning & Zoning Commission Presentation March 8, 2017

# Sussex County Sewer Service under Delaware Code, Title 9

- Statutory Authorization is petition driven based on existing need and hence inherently "reactive".
- Enterprise (Sewer) Fund is subject to Governmental Accounting Standards Board (GASB) which does not allow for "planned" expansion with public money.
- State and Federal funding for remediation projects limits growth potential to "infill" development.
- Development driven expansion can only occur when the proposed project is contiguous to an existing sewer district area.

# Purpose of Sussex County's Septic System Remediation Efforts

Conventional on-site septic systems have widely varying total nitrogen (TN) effluent concentrations, however numerous research studies show an average of approximately 55 mg/l.

Sussex County started in the central sewer business in the 1970ties and has since then remediated or avoided construction of +/- 69,500 on-site systems, primarily in the Inland Bays watershed resulting in the following nutrient reductions:

2,583,800 pounds of nitrogen annually

729,298 pounds of phosphorous annually

- Since 1990 alone +/- 29,000 on-site systems were transferred to Sussex County central sewer service resulting in the following nutrient reductions:
  - 1,078,800 pounds of nitrogen annually
  - 304,500 pounds of phosphorous annually

# Challenges to Planned Sewer System Expansion

- Certificates of Public Convenience & Necessity issued by the Public Service Commission "prospectively" to private utilities service on a parcel by parcel basis.
- CPCNs run with the land and private providers can refuse to relinquish certificates w/o compensation since the Public Service Commission is unable to revoke certificates and create more economical service territories.
- Creating contiguous boundaries of County district extensions as required by del Code Title 9
  around parcels with CPCNs issued to various private utilities.
- Making remediation projects affordable with new sub-divisions served by private utilities w/o service to surrounding existing improved properties with on-site disposal systems.
- DNREC requirement of PSN3 on-site systems for new installations or failed on-site systems upon property transfer.
- Del DOT's resistance to add sewer infrastructure in the State maintained right-of-way already burdened with multiple utilities.
- Ever increasing private easement acquisition requirements as well as more complex National Environmental Policy Act (NEPA) compliance.

# Septic Remediation Projects Overview

#### **Current Projects**

Herring Creek (713 EDUs) in funding application phase
Route 26 Phase III – (91 EDUs) advertised for construction
Angola North – (252 EDUs) advertised for construction
Sea Country Estates II – 10 Existing EDUs
Route 54 West – 43 Existing EDUs in design
Chapel Branch – 385 Existing EDUs in funding application phase

#### **Future Projects**

Mulberry Knoll – (88 EDUs) in voter approval phase

Bethany Forest – (93 EDUs) in petition phase

Mallard Creek – (41 EDUs) pending Unified District extension based on petition results

# Sewer Treatment Facilities Overview

SCRWF (South Coastal Regional Wastewater Facility)

Permitted Flow: 6.0 Million Gallons per day on monthly average (MGD)

Planned Expansion: 4.0 MGD
Ocean Outfall Capacity: 22.0 MGD

Connected Equivalent Dwelling Units: +/-28,800

Wolfe Neck Regional Wastewater Facility

Permitted Flow 4.0 MGD

<u>Planned Modification</u>; Spray on Demand with limited access Parkland

<u>Land Application Area</u>: +/- 300 acres

Connected Equivalent Dwelling Units: +/-22,900

Piney Neck Regional Wastewater Facility

Permitted Flow 0.2 MGD

<u>Land Application Area</u>: +/- 55 acres

Connected Equivalent Dwelling Units: +/-1,200

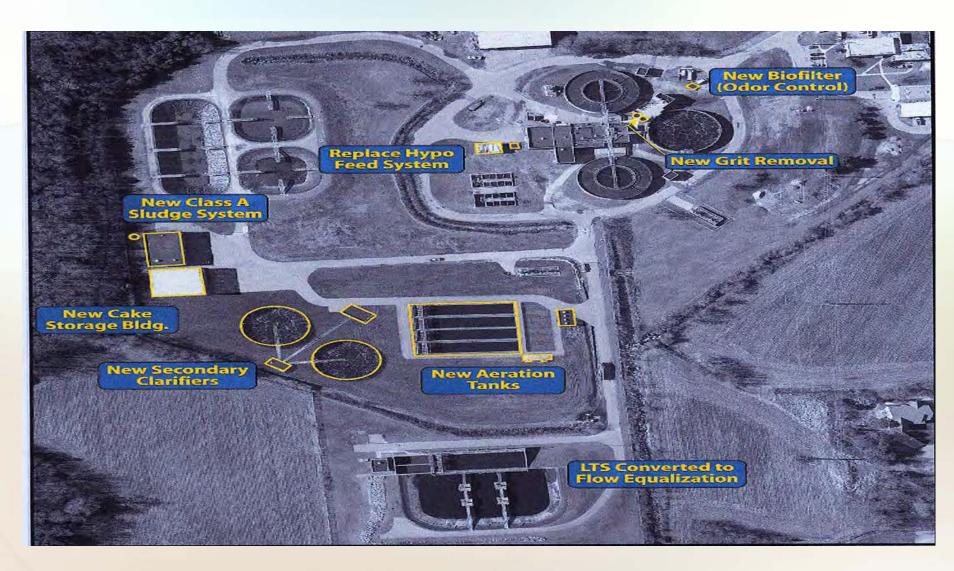
Inland Bays Regional Wastewater Facility

Permitted Flow 2.1 MGD Planned Expansion; 2.0 MGD

<u>Land Application Area:</u> +/- 430 acres

Connected Equivalent Dwelling Units: +/-10,600

### SOUTH COASTAL REGIONAL WASTEWATER FACILITY



## PINEY NECK REGIONAL WASTEWATER FACILITY



## WOLFE NECK REGIONAL WASTEWATER FACILITY



### INLAND BAYS REGIONAL WASTEWATER FACILITY



# Unified Sewer – Economical with Reduced Complexity and stabile Rates

#### FY 2010

- 23 funds
- 23 service charge rates
- 16 connection fee rates
- Operating Sewer Rate Study

#### FY 2011

- 3 funds
- 8 service charge rates
- 16 connection fee rates

#### FY 2012

- 2 funds
- 8 service charge rates
- 16 connection fee rates

#### FY 2013

- 1 fund
- 7 service charge rates
- 16 connection fee rates

#### FY 2014

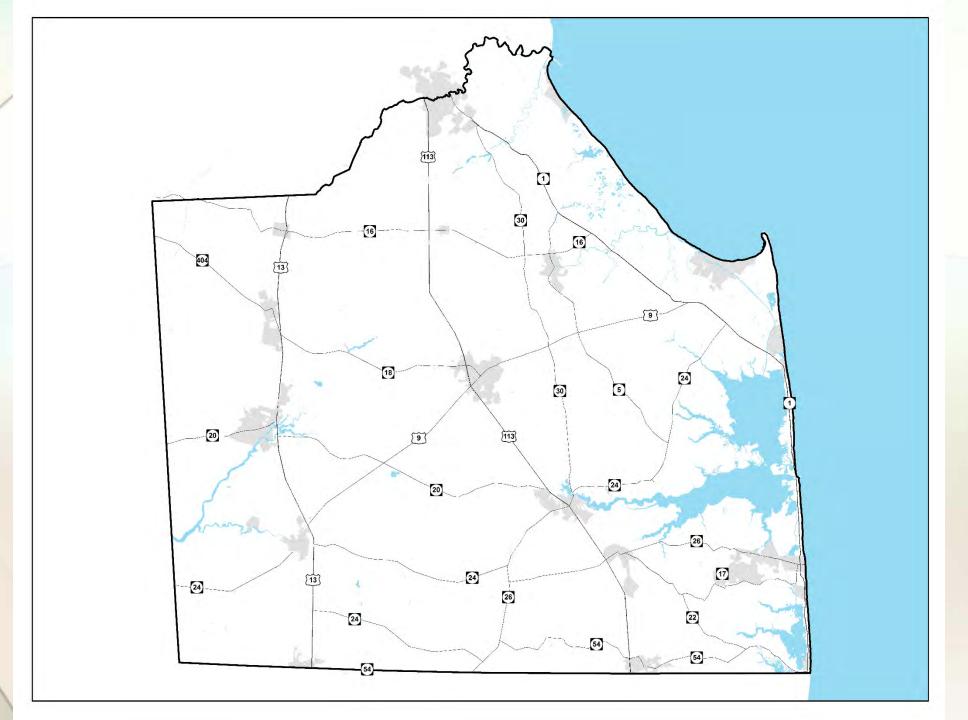
- 1 fund
- 7 service charge rates
- 16 connection fee rates
- Connection Fee Rate Study

#### FY 2015

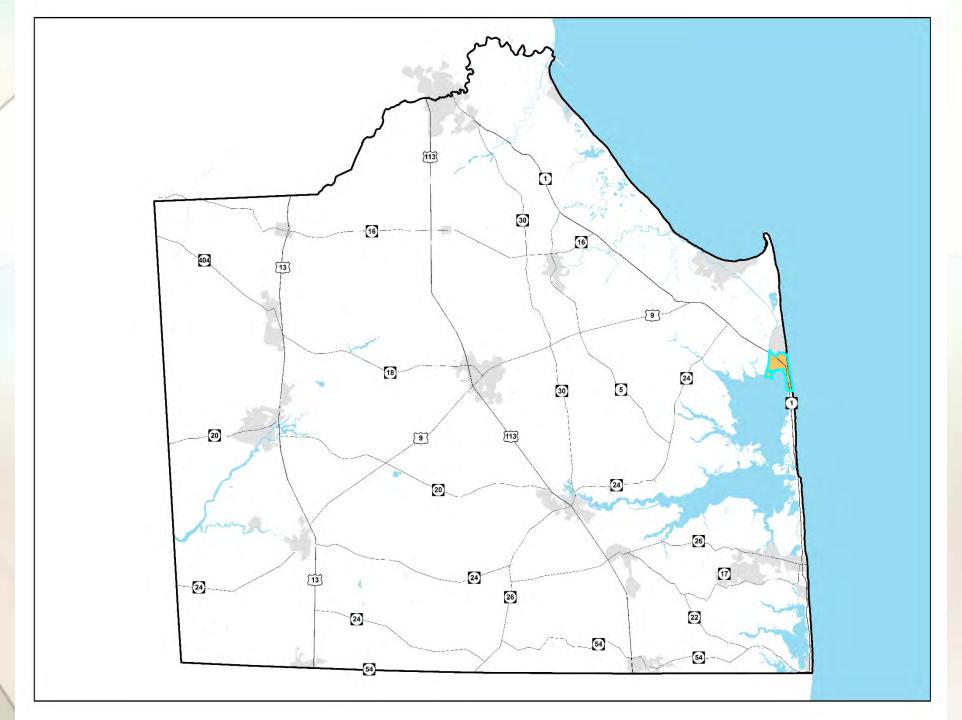
- 1 fund
- 7 service charge rates
- 5 connection fee rates

#### FY 2016

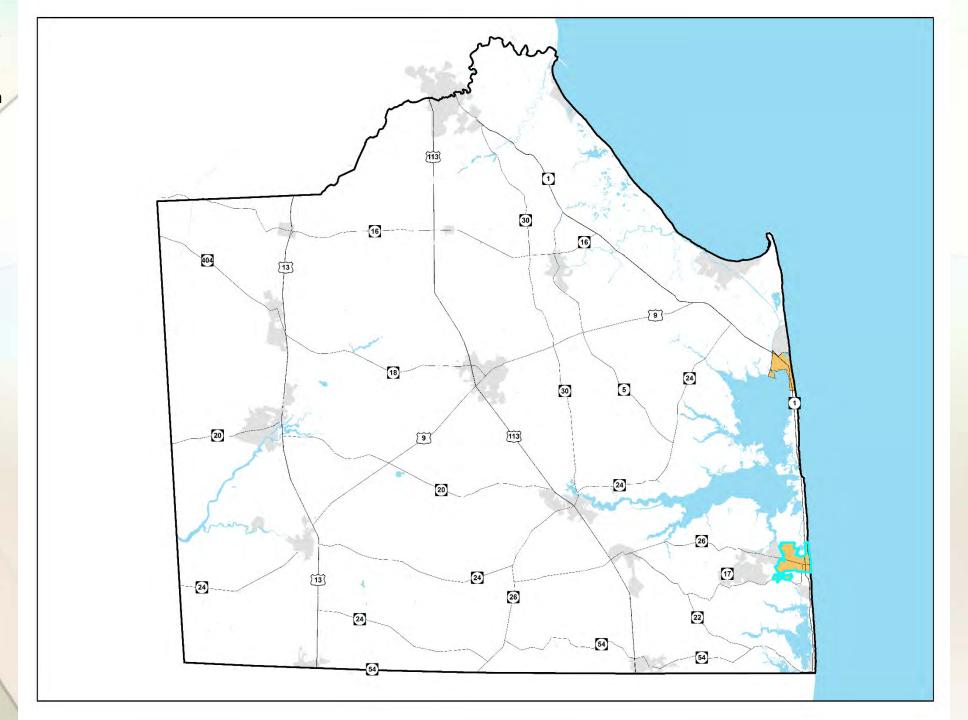
- 1 fund
- 5 service charge rates
- 5 connection fee rates



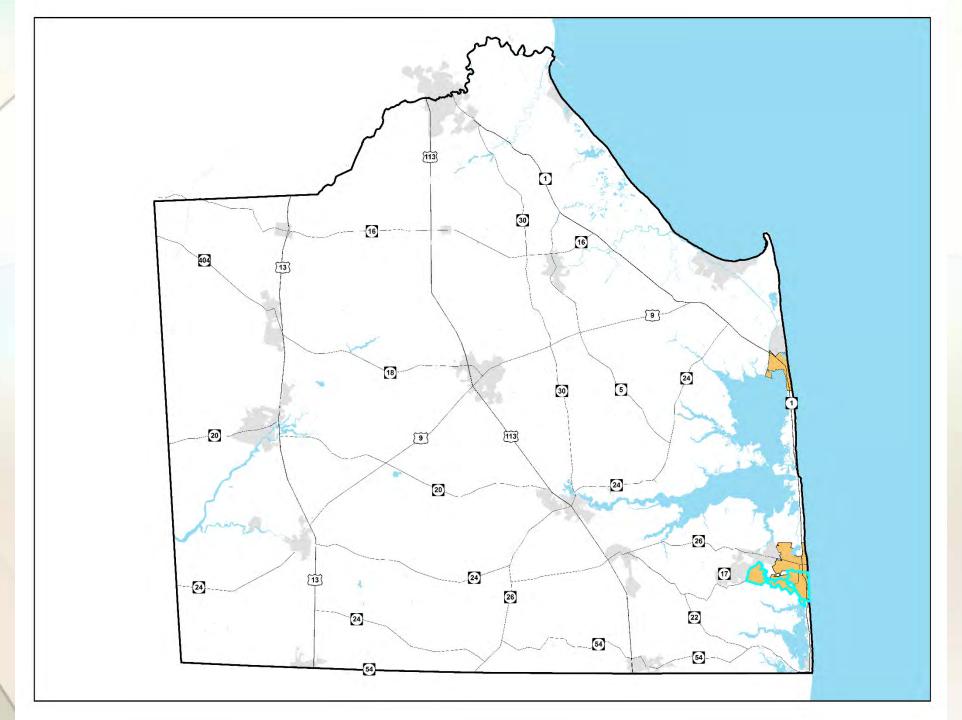
• Dew<mark>ey Beach</mark>



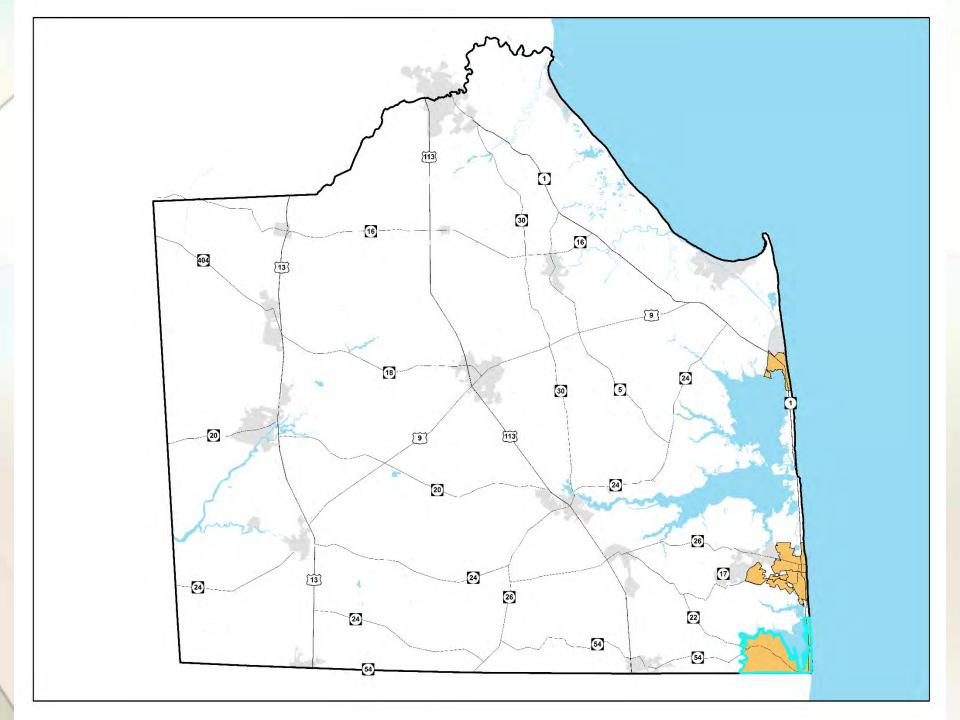
- Dewey Beach
- Bethany Beach



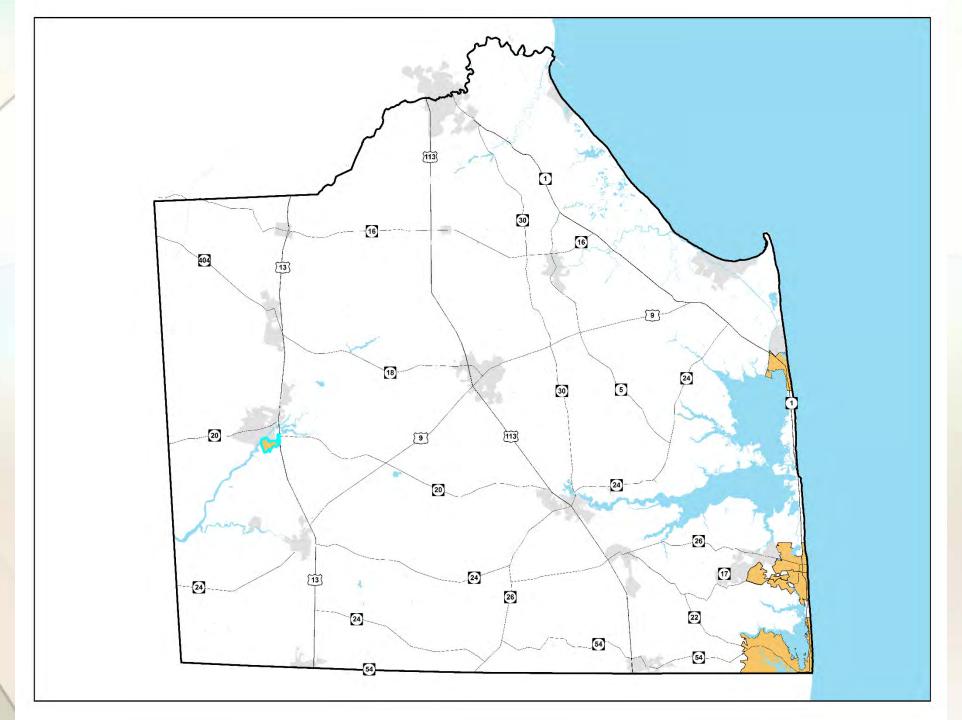
- Dewey Beach
- Bethany Beach
- South Bethany



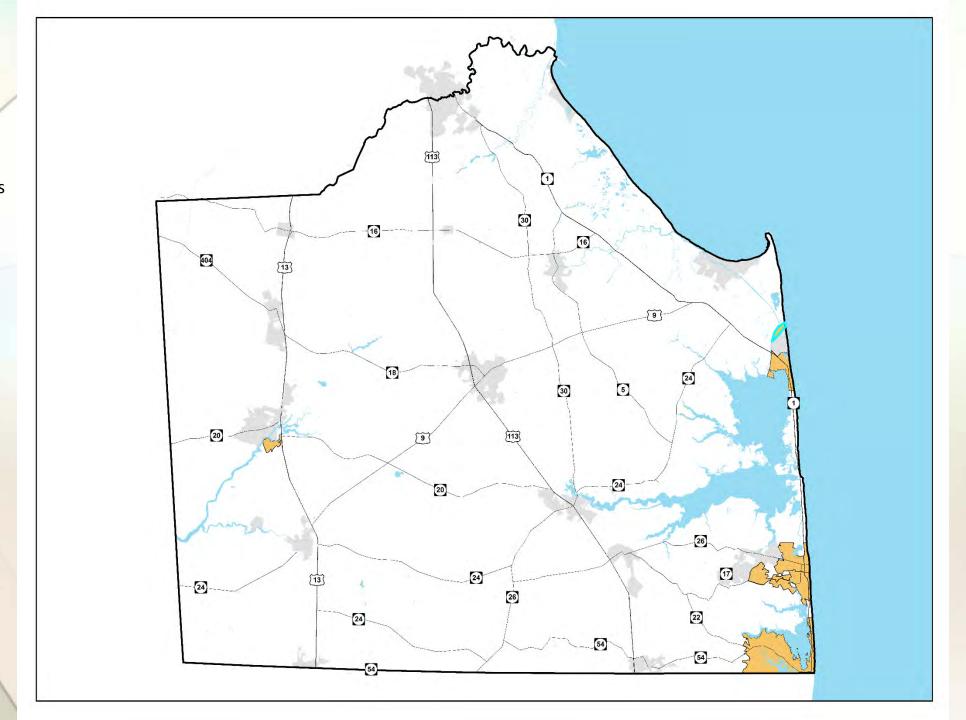
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island



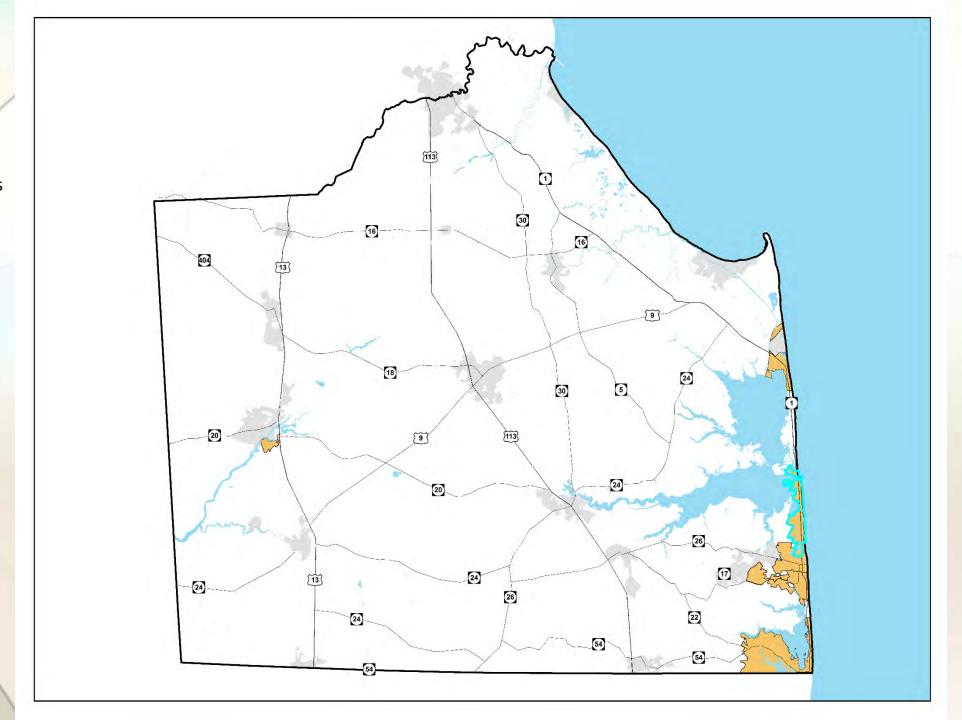
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades



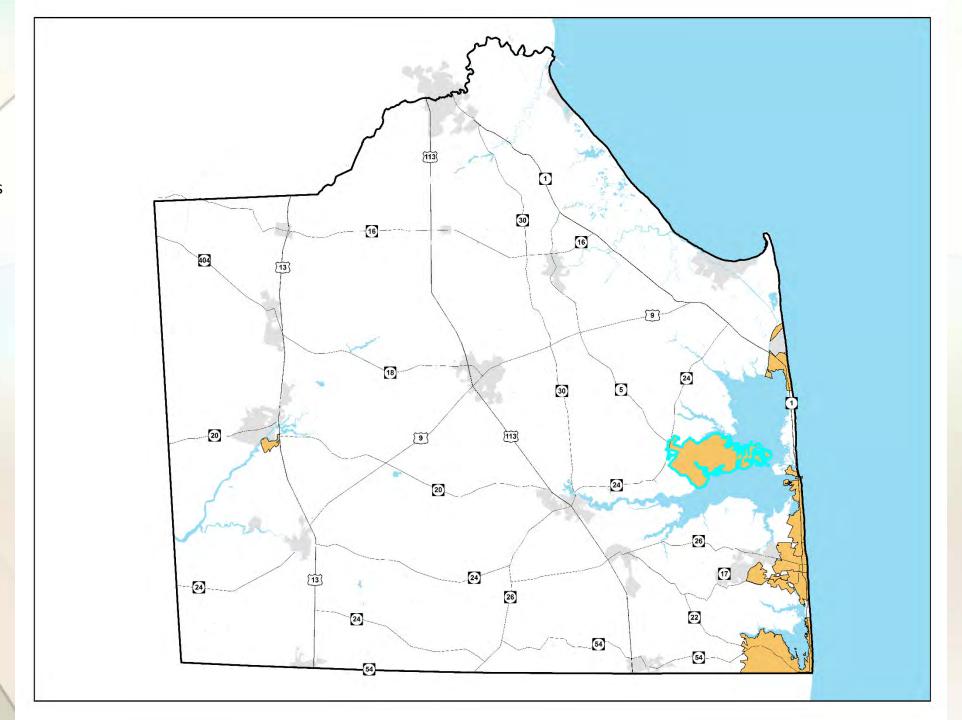
- Dewey Beach
- Beth<mark>any Beach</mark>
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres



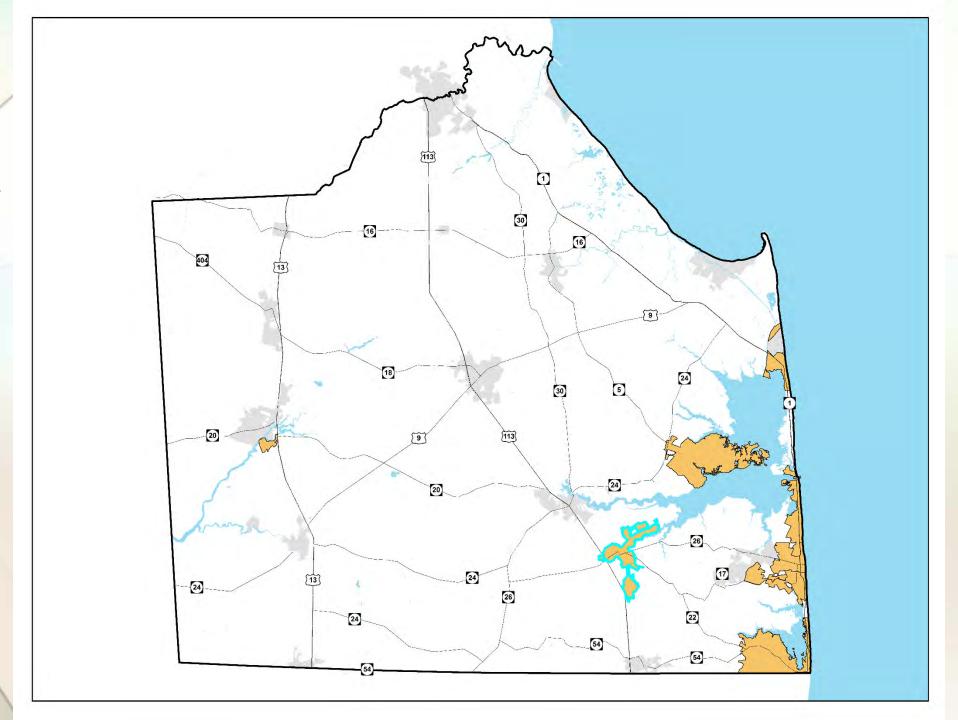
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany



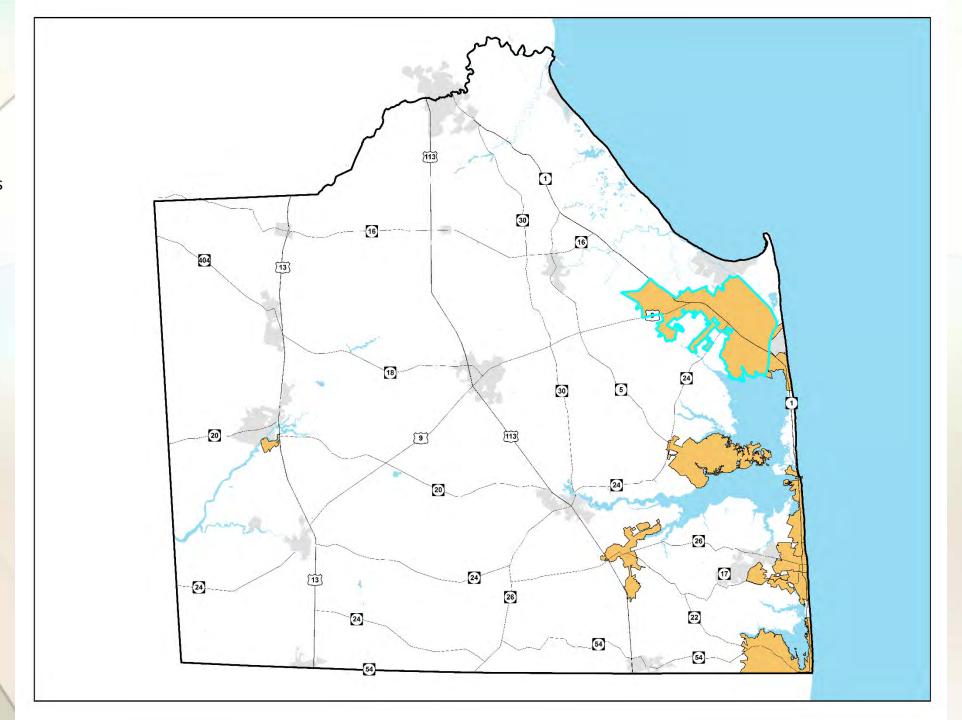
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck



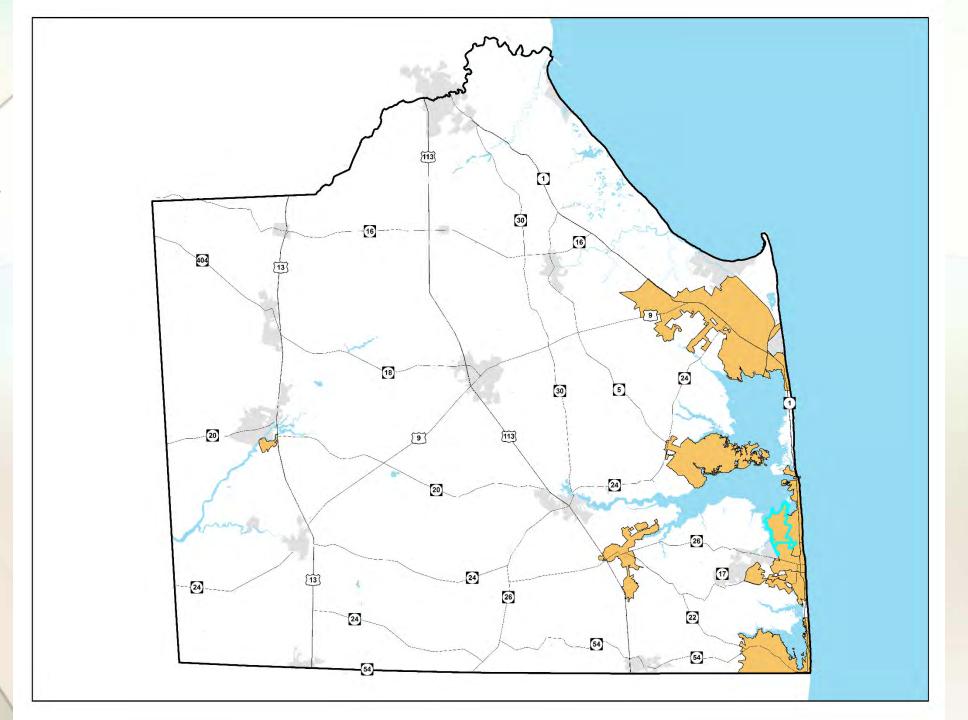
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford



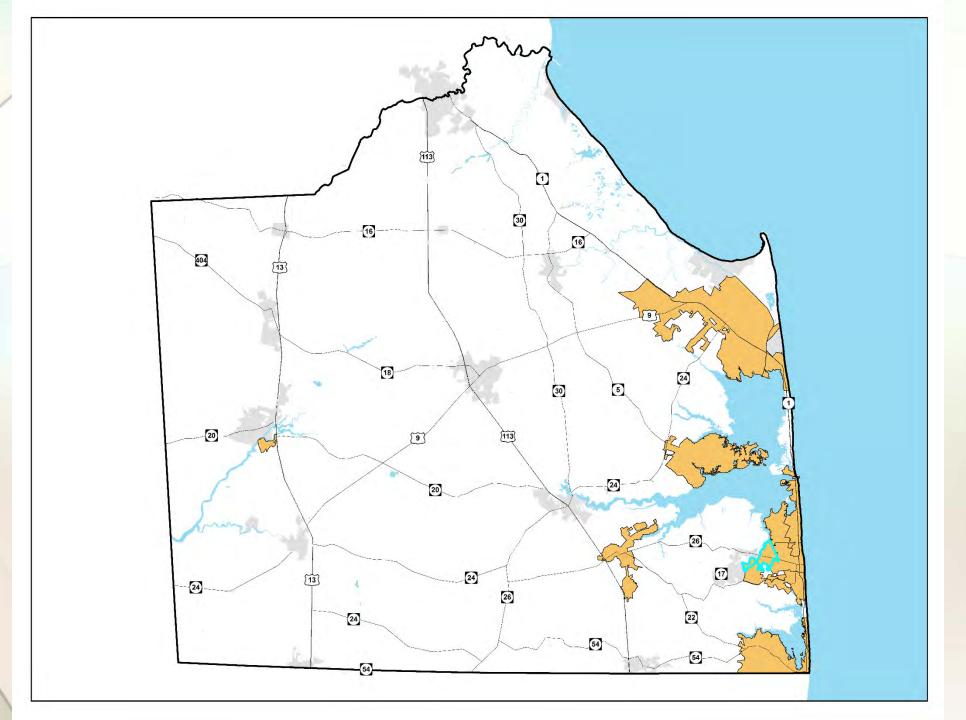
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth



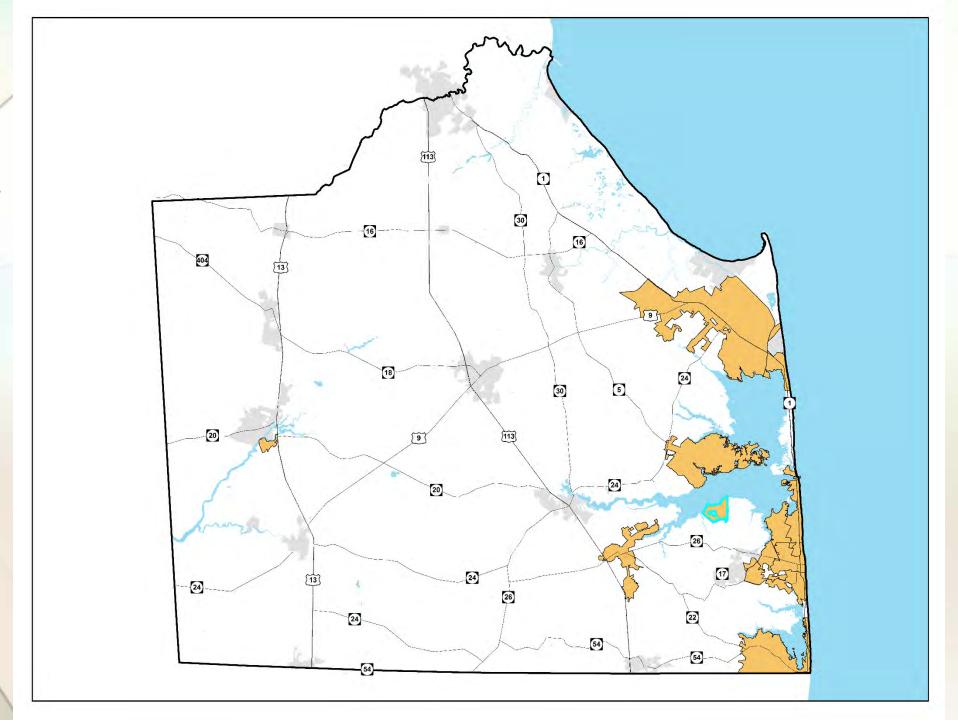
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck



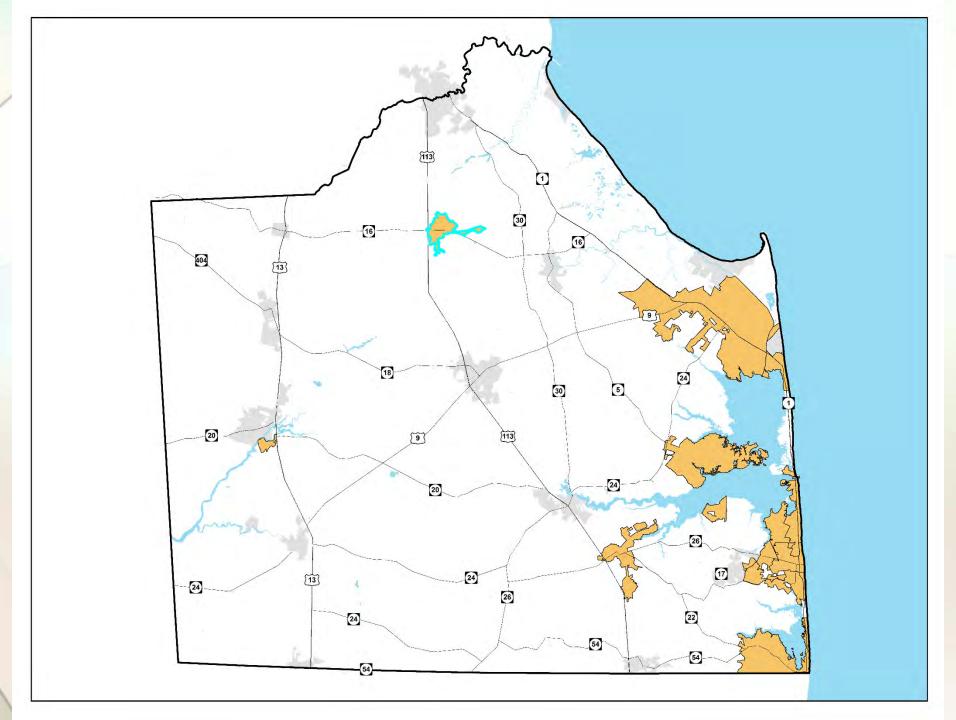
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View



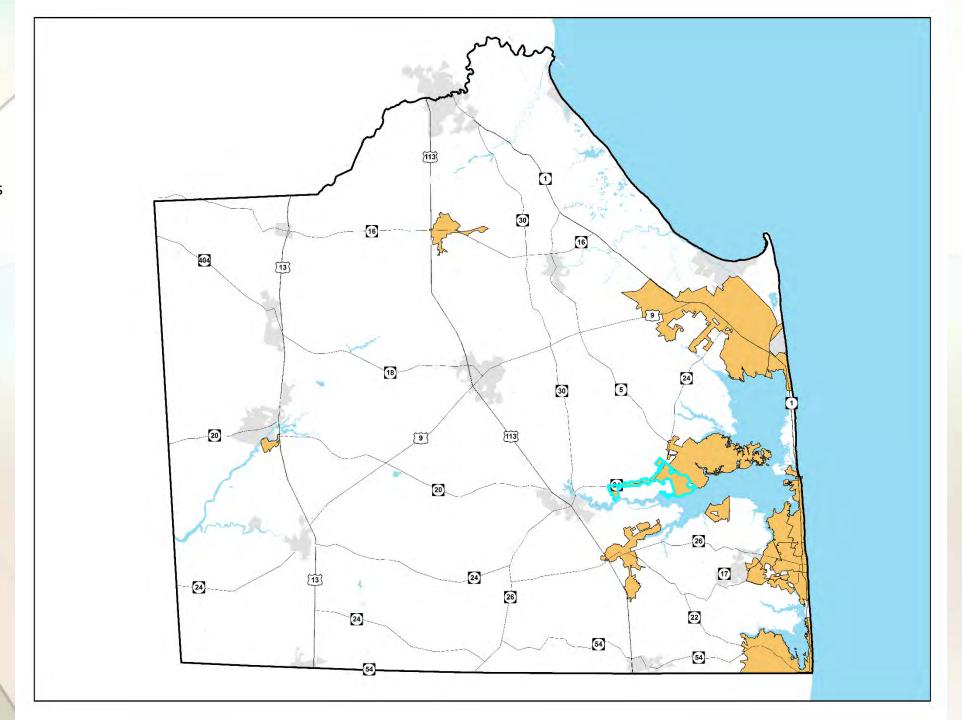
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing



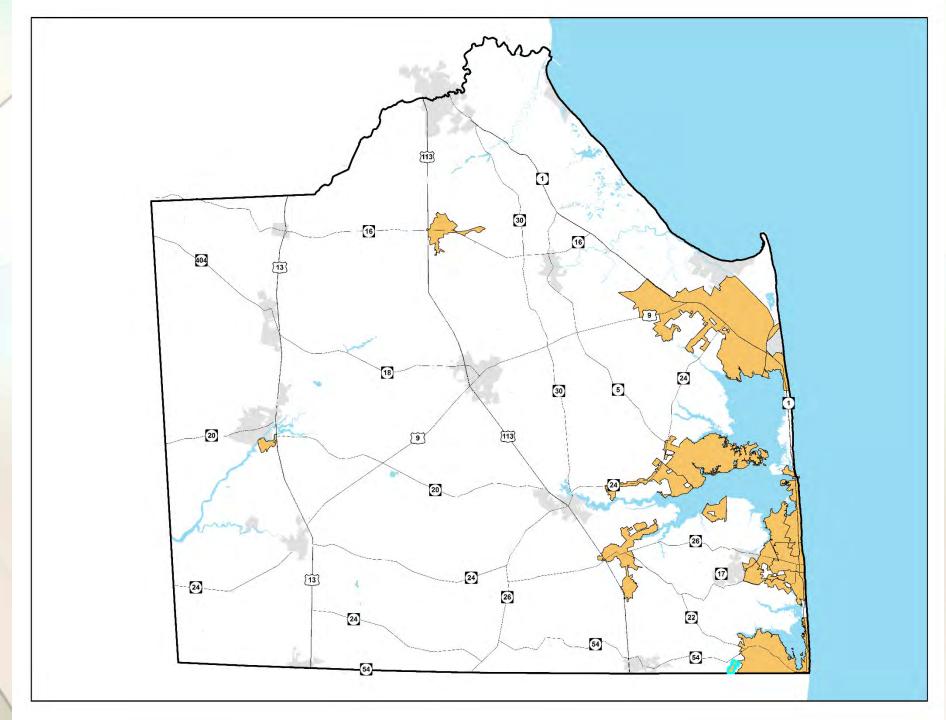
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale



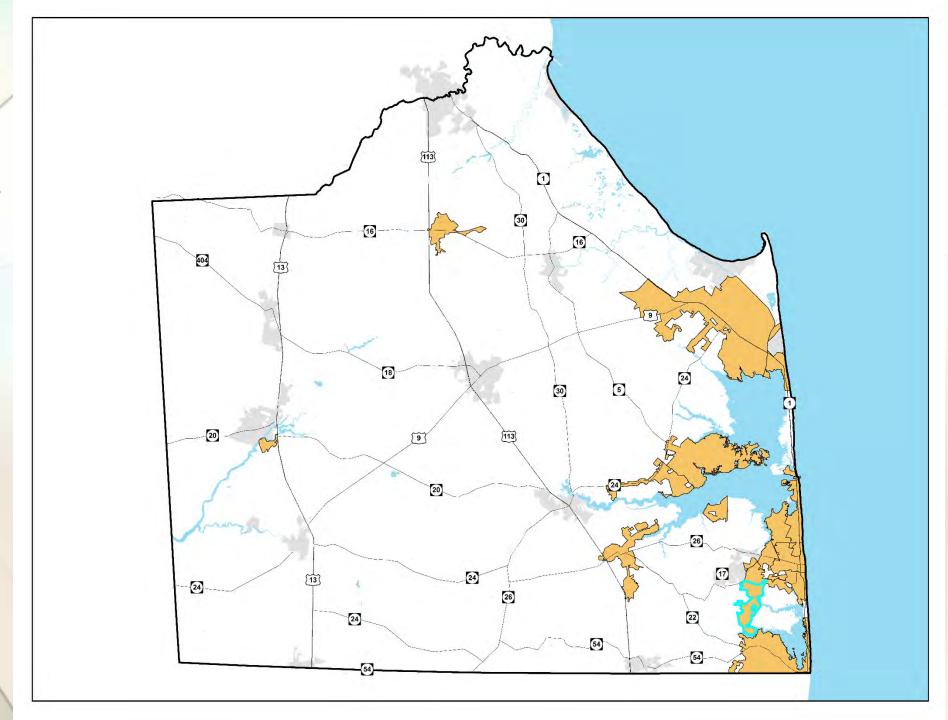
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard



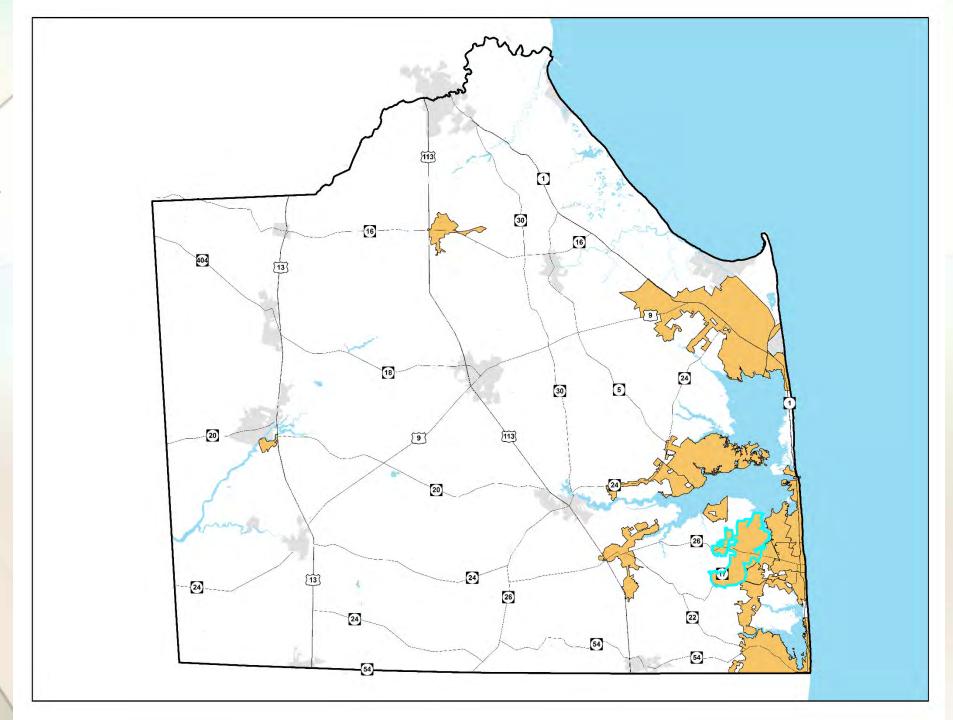
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates



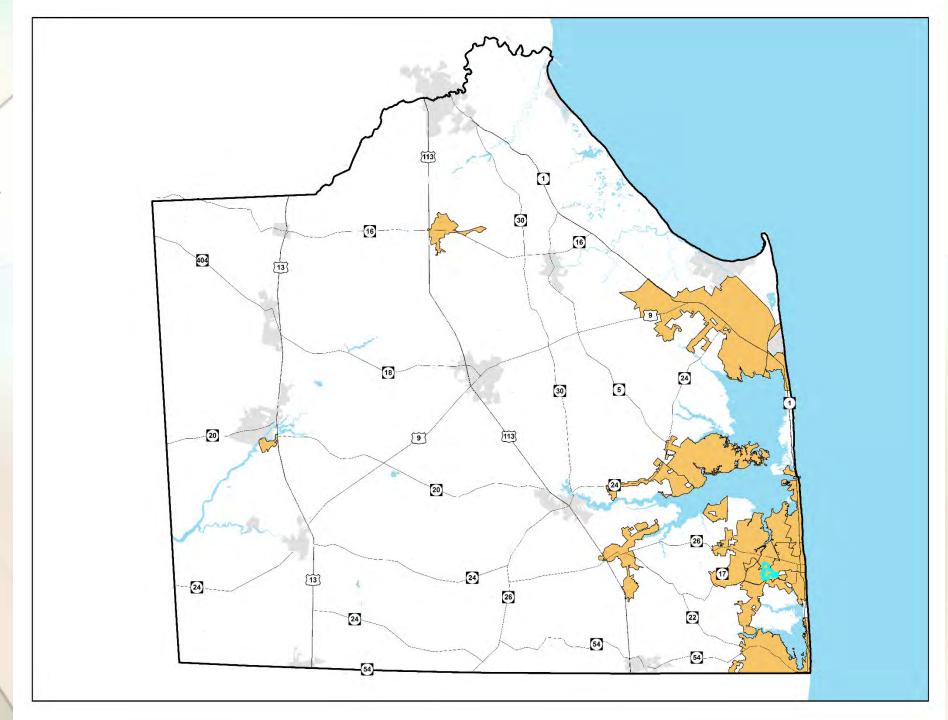
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek



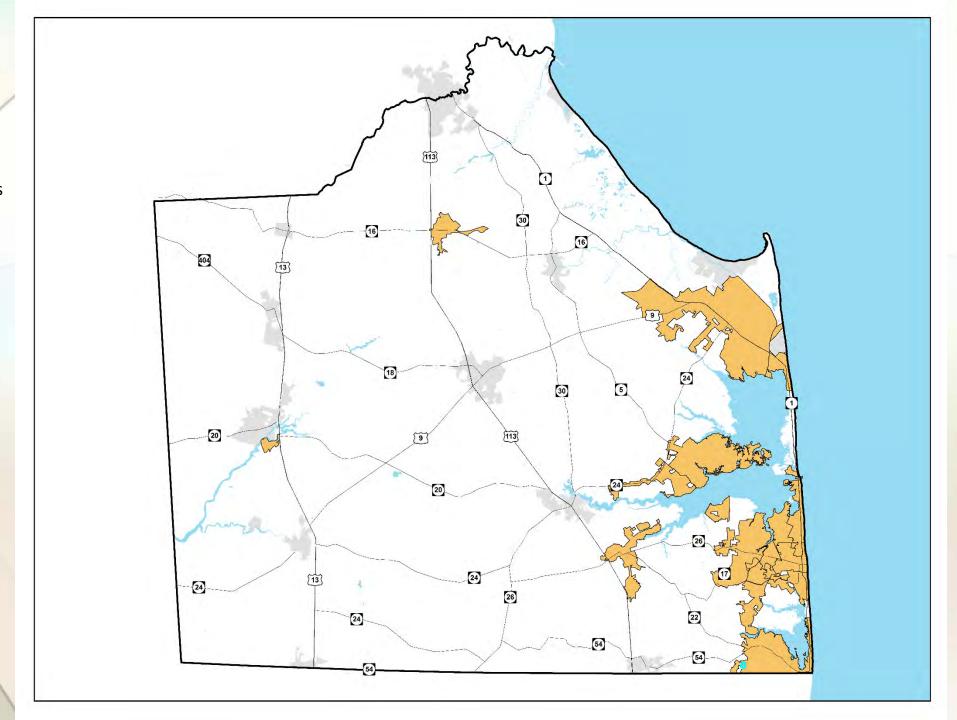
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville



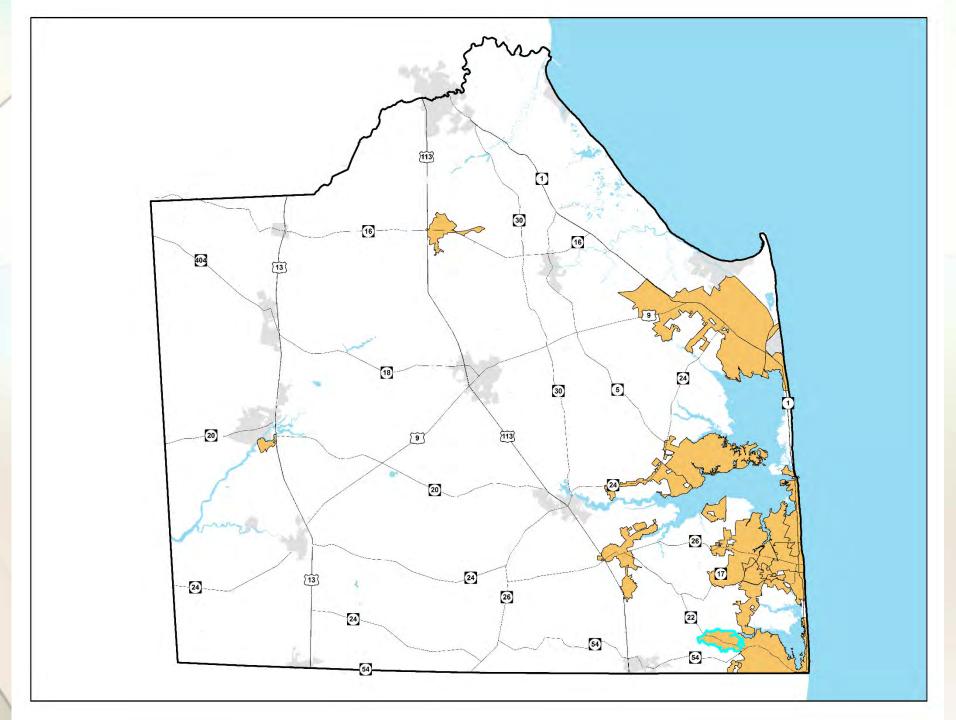
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville
- South OceanView



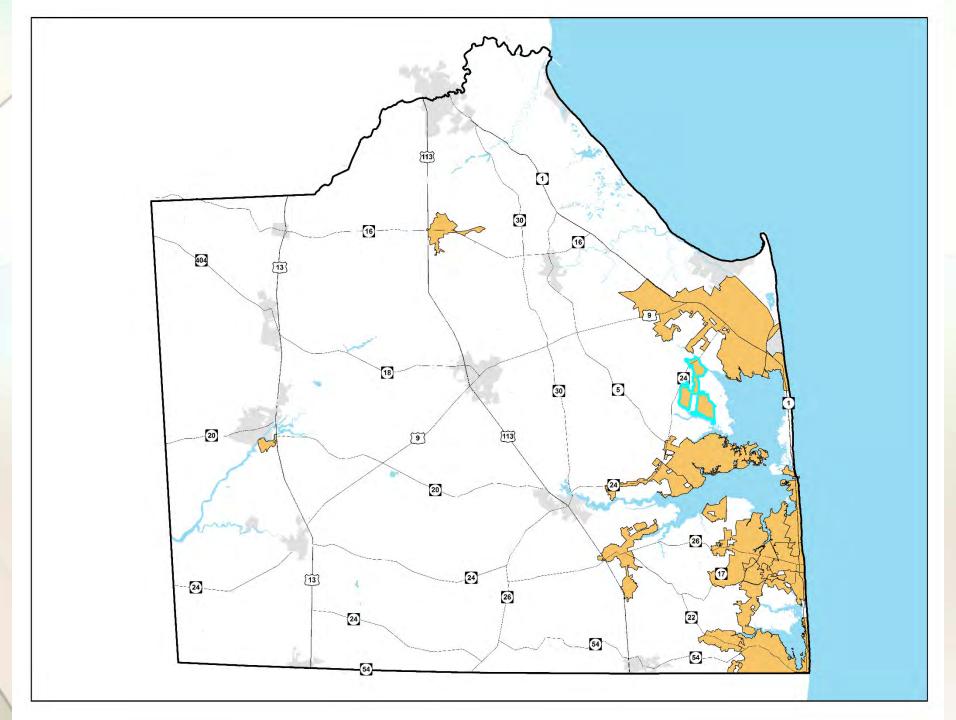
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville
- South OceanView
- Sea Country Estates



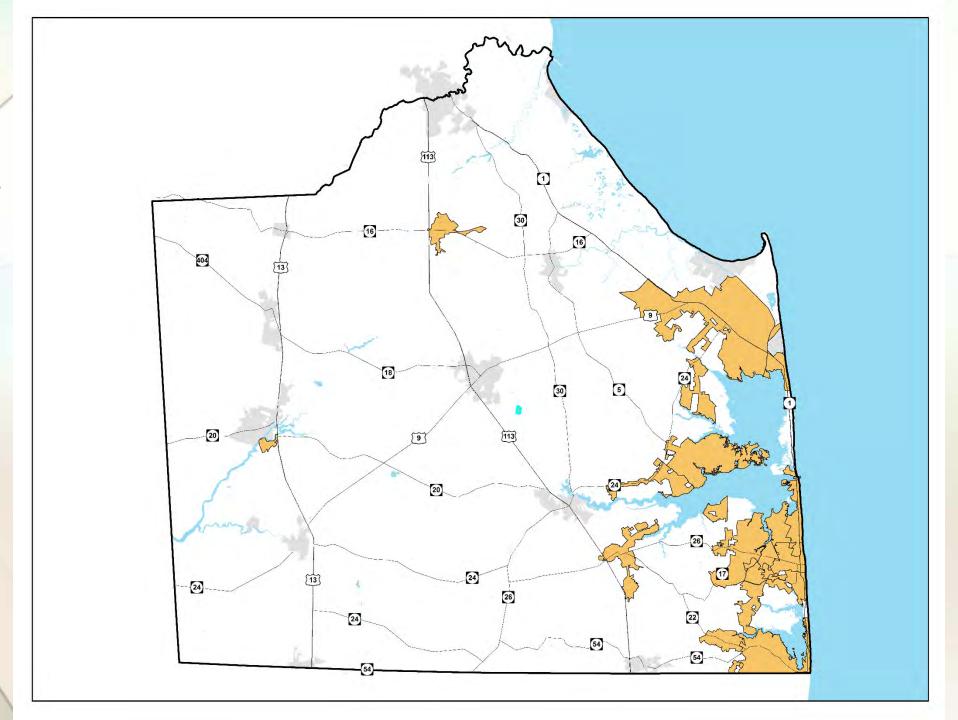
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville
- South Ocean View
- Sea Country Estates
- Johnson's Corner



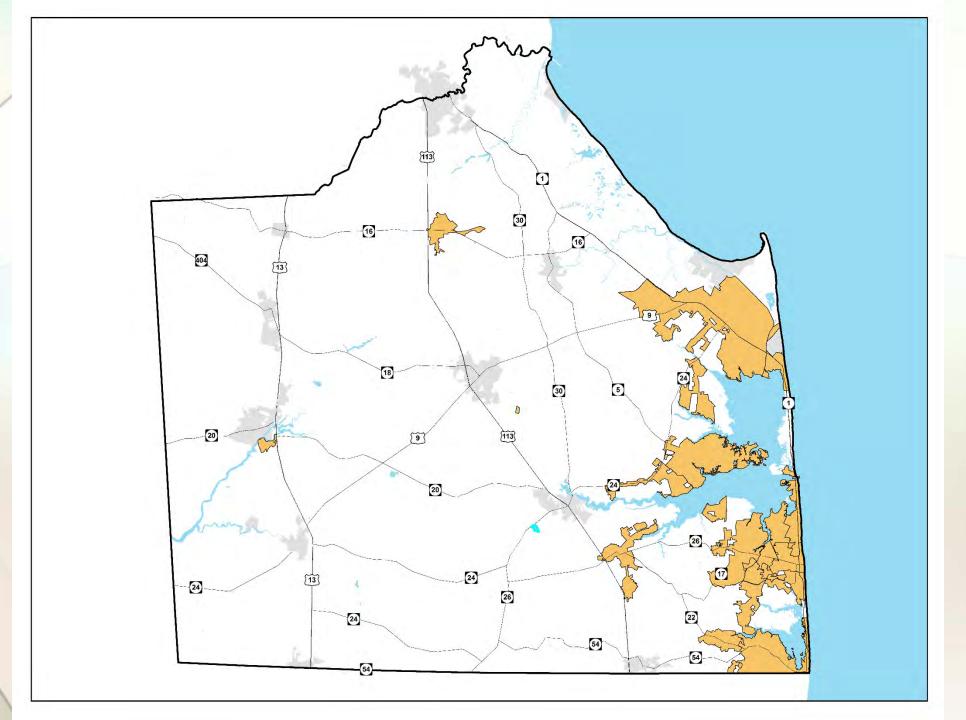
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville
- South Ocean View
- Sea Country Estates
- Johnson's Corner
- Angola



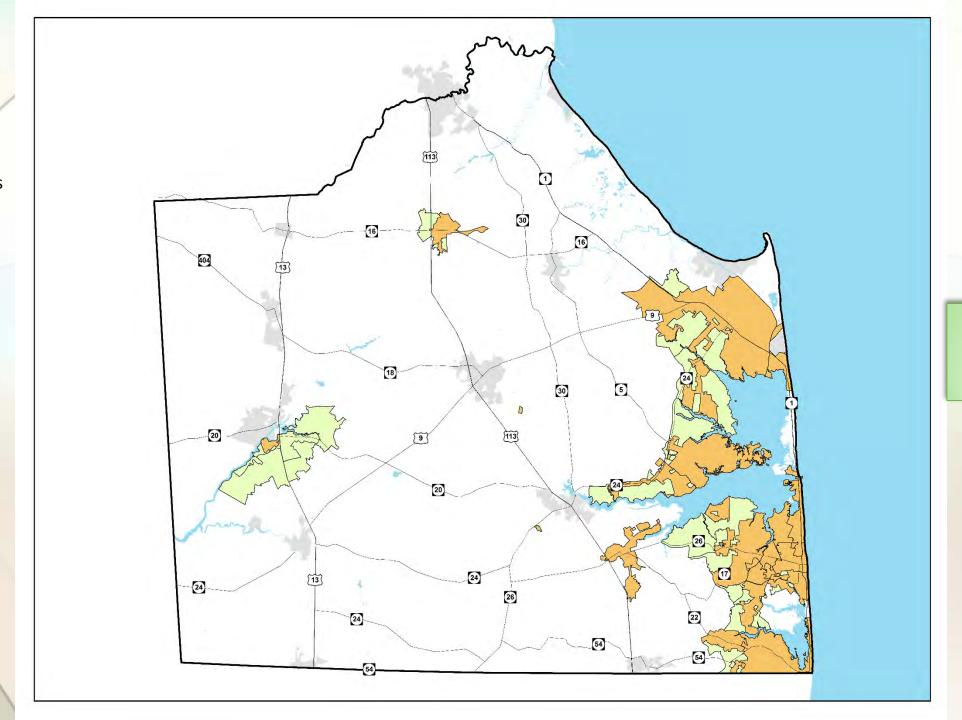
- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay ViewEstates
- Miller Creek
- Millville
- South Ocean View
- Sea Country Estates
- Johnson's Corner
- Angola
- Golf Village



- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville
- South Ocean View
- Sea Country Estates
- Johnson's Corner
- Angola
- Golf Village
- Woodlands



- Dewey Beach
- Bethany Beach
- South Bethany
- Fenwick Island
- Blades
- Henlopen Acres
- North Bethany
- Long Neck
- Dagsboro/ Frankford
- West Rehoboth
- Cedar Neck
- Ocean View
- Holt's Landing
- Ellendale
- Oak Orchard
- Bay View Estates
- Miller Creek
- Millville
- South OceanView
- Sea Country Estates
- Johnson's Corner
- Angola
- Golf Village
- Woodlands



Near-term Planning Districts

# Comprehensive Plan's Role in the Central Sewer Expansion Process

- Suggest County Code Changes requiring new major subdivision development to make central sewer available to all surrounding parcels created in the minor subdivision process.
- Refine the County primary and secondary sewer planning areas to better reflect the areas which can readily and economically be served by County sewer service.
- Define a tertiary sewer planning area where CPCN coordination will be required.
- Consider recommendation of an on-site parcel size requirement above the State Standard of ½ acre for a low density zoning classification where <u>no</u> sewer service is expected.
- Include section discussing the challenges to on-site septic system remediation process. However, P&Z members who learn of concerns from communities or localized areas with failing systems can encourage petition process as per Del Code.

# Comments and Questions?