A regularly scheduled meeting of the Sussex County Council was held on Tuesday, October 2, 2018, at 10:00 a.m., in the Council Chambers, Sussex County Administrative Office Building, Georgetown, Delaware, with the following present:

Michael H. Vincent
George B. Cole
Robert B. Arlett
Samuel R. Wilson Jr.
Gina A. Jennings
J. Everett Moore Jr.

President
Councilman
Councilman
Finance Director
County Attorney

[Councilman I.G. Burton and County Administrator Todd Lawson were not in attendance.]

The Invocation and Pledge of Allegiance were led by Mr. Vincent.

Call to

Order Mr. Vincent called the meeting to order.

M 538 18 Approve Agenda A Motion was made by Mr. Arlett, seconded by Mr. Cole, to approve the agenda, as presented.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Minutes The minutes of September 25, 2018 were approved by consent.

Public Comments **Public Comments** 

Paul Reiger commented on special use exceptions that go the Board of Adjustment for approval. Mr. Reiger also commented on the Board's start time and breaks taken.

M 539 18 Approve A Motion was made by Mr. Arlett, seconded by Mr. Wilson, to approve the following items listed under the Consent Agenda:

Consent Agenda Items

1. Wastewater Agreement No. 1084 Sussex County Project No. 81-04

Salt Aire

**Cedar Neck Expansion of the Bethany Beach Sanitary Sewer District** 

M 539 18 (continued) 2. Wastewater Agreement No. 476-5 Sussex County Project No. 81-04 Windmill Woods - Phase 4

Millville Expansion of the Bethany Beach Sanitary Sewer District

**Motion Adopted:** 4 Yeas, 1 Absent.

**Vote by Roll Call:** Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent. Yea

**Sussex Goes Purple** 

Mrs. Jennings presented a Proposed Resolution to support the Sussex Goes Purple initiative.

M 540 18 Adopt R 014 18/ Sussex

A Motion was made by Mr. Arlett, seconded by Mr. Cole, to Adopt Resolution No. R 014 18 entitled "A RESOLUTION PLEDGING SUSSEX COUNTY COUNCIL'S SUPPORT FOR THE SUSSEX GOES PURPLE INITIATIVE".

Goes

Purple Resolution

4 Yeas, 1 Absent. **Motion Adopted:** 

**Vote by Roll Call:** Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

M 541 18 Countywide

Youth Grant

A Motion was made by Mr. Cole, seconded by Mr. Arlett, to give \$5,000.00 from Countywide Youth Grants to the Sussex County Health Coalition for the Sussex Goes Purple youth prevention education program.

**Motion Adopted:** 4 Yeas, 1 Absent.

**Vote by Roll Call:** Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Administrator's Report

Mrs. Jennings read the following information in the Administrator's **Report:** 

### 1. Comprehensive Land Use Plan Workshop

Sussex County Council will host a Comprehensive Land Use Plan Workshop on Monday, October 15, 2018, at 10:00 a.m. in Council Chambers. The focus of the workshop will be the comments on the draft Comp Plan received from the Office of State Planning and the Council's response to the comments.

### 2. Projects Receiving Substantial Completion

Administrator's Report (continued) Per the attached Engineering Department Fact Sheets, Route 24 Elementary School - Love Creek and Americana Bayside - Melson Property, Phases 1 and 2, received Substantial Completion effective September 24<sup>th</sup> and September 25<sup>th</sup>, respectively.

[Attachments to the Administrator's Report are not attachments to the minutes.]

Contract
Amendment to
EJCDC
Base
Engineering
Contract/
Herring
Creek
SSD

Hans Medlarz, County Engineer, presented a request for approval of Amendment No. 1 to the EJCDC (Engineers Joint Contract Documents Committee) Base Agreement in a "not to exceed" amount of \$743,534.00 for final design of the Herring Creek Sanitary Sewer District pump stations, force main and gravity collection systems. Mr. Medlarz noted that all of the funding is in place and the Engineering Department is now requesting approval to award engineering services for the entire design package for all three phases of the addition of the Herring Creek Sanitary Sewer District and recommending approval of the Contract Amendment with Whitman Requardt & Associates under the North Planning Area EJCDC Base Agreement.

M 542 18 Approve Contract Amendment to EJCDC Base A Motion was made by Mr. Arlett, seconded by Mr. Cole, based upon the recommendation of the Engineering Department, that Amendment No. 1 to the EJCDC Base Engineering Contract for the Herring Creek Sanitary Sewer District with Whitman Requardt & Associates be approved in the amount not to exceed \$743,534.00 for final design of the overall Herring Creek Sanitary Sewer District pump stations, force main, and gravity collection systems.

Engineering Contract/

Motion Adopted: 4 Yeas, 1 Absent.

Herring

Creek Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

SSD Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Contract Amendment/ Rehoboth Beach WTF Mr. Medlarz presented a request for approval of Amendment No. 15 for GHD, Inc. to provide professional engineering services for the design of a new sanitary sewer force main to interconnect two sewer pumping stations/force mains in Rehoboth Beach for Sussex County (underneath the Lewes-Rehoboth Canal).

M 543 18
Approve
Contract
Amendment/
Rehoboth
Beach WTF

A Motion was made by Mr. Arlett, seconded by Mr. Cole, based upon the recommendation of the Engineering Department, that Amendment No. 15 to the Base Engineering Contract with GHD, Inc. be approved in an amount not to exceed \$175,000.00 for design services on an interconnection between two pump stations in Rehoboth, Delaware and the City of Rehoboth wastewater treatment plant.

Motion Adopted: 4 Yeas, 1 Absent.

M 543 18 (continued)

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Declaring Ellendale Water District Mr. Medlarz, County Engineer, and John Ashman, Director of Utility Planning, presented information on the Ellendale Water District A previous referendum held in November 2017 for the creation of a water district failed. Thereafter, new petitions were received primarily along the north and south of Old State Road. A revised boundary was established and a new referendum was held on September 15, 2018 at which time the eligible voters approved the creation of the Ellendale Water District by a vote of 81 for the district to 21 against the district. According to Delaware Code, Title 9, Section 6507, County Council is required to issue a determination establishing the district within ninety days of the referendum. Approval by Council will allow the County Engineer and the County Attorney to procure the necessary lands and right-of-ways (ROW) by purchase, agreement or condemnation and would direct the County Engineer to prepare maps, plans, specifications and estimates for any or all structures required to provide for the installation of the water system. Approval would also direct the Finance Director and County Engineer to apply for, accept, and receive grants, loans, and other funding necessary to provide adequate financing for the planning, design, construction, and all other phases of the water district.

M 544 18 Adopt R 015 18/ Ellendale Water District A Motion was made by Mr. Arlett, seconded by Mr. Cole, to Adopt Resolution No. R 015 18 entitled "ELLENDALE WATER DISTRICT DECLARED UNDER THE PROVISIONS OF TITLE 9, CHAPTER 65 OF THE DELAWARE CODE".

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Silverwoods/ Use of Existing Infrastructure Agreement Mr. Ashman presented for consideration a Use of Existing Infrastructure Agreement between Silverstock WP, LLC and Sussex County for the Silverwoods project in the Miller Creek Area. Under the proposed arrangement, Silverwoods will connect to the existing regional infrastructure in return for utilization of said infrastructure. Silverstock WP, LLC will contribute \$23,650.00 for the catch-up contribution towards the debt service of the said transmission system to serve 97.83 Equivalent Dwelling Units. This agreement only pertains to the approved single-family homes and the clubhouse; separate subsequent infrastructure agreements will be required for the multi-family and commercial parcels in the pump station drainage basin.

M 545 18 Approve Use of Existing InfraA Motion was made by Mr. Arlett, seconded by Mr. Wilson, that the Sussex County Council approves the Use of Existing Infrastructure Agreement between Sussex County and Silverstock WP, LLC for capacity allocation and regional transmission system, as presented.

Infrastructure Agreement/ Silverwoods

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Public Hearing/ CU 2129 Mr. Moore read the rules for public hearings.

Mr. Moore referenced the Public Hearing to be held on Conditional Use No. 2129, noting that it is a unique situation. On September 11, 2018, the Council approved reopening the public record and requested that the application be re-advertised for public hearing for the very limited purpose of considering a substitute Condition J (amendment to the conditions recommended by the Planning and Zoning Commission) which describes setbacks between the Applicant and surrounding property owners. It was noted that the Public Hearing on this date is for that very limited purpose.

A Public Hearing was held on the Proposed Ordinance entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN A GR GENERAL RESIDENTIAL DISTRICT FOR MINI-STORAGE BUILDINGS TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN CEDAR CREEK HUNDRED, SUSSEX COUNTY, CONTAINING 11.70 ACRES, MORE OR LESS" (Conditional Use No. 2129) filed on behalf of Brian P. Lessard, Lessard Builders, Inc. (Tax I.D. No. 230-7.00-95.00, 96.00, and 97.00) (911 Address: 22754 Argos Corner Road, Lincoln).

The Planning and Zoning Commission held a Public Hearing on this application on May 24, 2018 at which time action was deferred. During the public hearing, a neighboring property owner expressed concern that an existing tree line be maintained as a buffer. The Commission suggested that the Applicant and neighbor talk after the public hearing to address the issue.

On June 14, 2018, the Commission recommended that the application be approved with the following conditions:

- A. No outside storage, except for boats, trailers, campers, recreational vehicles (RVs), and vehicles shall be allowed on the premises. The number of boats, trailers, campers, recreational vehicles (RVs), and vehicles stored on the site shall not exceed 80.
- B. All buildings shall be one story tall and shall not exceed 15 feet in height except that the water tank shall not exceed 18 feet tall.
- C. Security lighting shall be downward screened and shall be directed

Public Hearing/ CU 2129 (continued)

- away from neighboring properties and roadways.
- D. Entrance and roadway improvements required by DelDOT shall be constructed in accordance with DelDOT regulations and the site design shall be in compliance with DelDOT's Corridor Capacity Preservation Program.
- E. The area used for the storage buildings and the storage of boats, trailers, campers, recreational vehicles (RVs), and vehicles shall be fenced and gated. The type of fencing shall be shown on the Final Site Plan.
- F. There shall not be any building contractor's or subcontractor's offices or workshops within the project.
- G. Stormwater management design shall meet or exceed DNREC requirements and shall be approved by the Sussex Conservation District.
- H. One office for management and security of the facility shall be permitted.
- I. A landscape buffer shall be established along the Route 1 right-of-way in compliance with the Combined Highway Corridor Overlay Zone section of the Zoning Ordinance. A landscape plan for the site shall be included with the Final Site Plan.
- J. There shall be a maintained, forested buffer of 50 feet from neighboring properties to the south and east of the site identified as Tax Map Numbers 230-7.00-95.01, 230-7.00-94.00, 230-7.00-93.00 and 230-7.00-89.00.
- K. One lighted sign with a maximum area of 32 square feet per side shall be permitted.
- L. Any dumpster shall be screened from view of neighbors and roadways. The dumpster locations shall be shown on the Final Site Plan.
- M. No junked, unregistered or permanently inoperable vehicles or trailers shall be stored on the site.
- N. The hours of operation shall only be from 6:00 a.m. through 10:00 p.m. daily.
- O. The Final Site Plan shall be subject to the review and approval of the Planning and Zoning Commission. The Final Site Plan shall clearly show the size and location of buildings related to the facility.

(See the minutes of the Planning and Zoning Commission dated May 24 and June 14, 2018.)

Janelle Cornwell, Planning and Zoning Director, presented the application and reported that, on June 14, 2018, the Commission recommended approval with conditions. Thereafter, when the record was closed, the Applicant met with the adjacent property owner for the purpose of addressing his concerns. Since that time, the site plan has been revised.

The Council found that Jim Fuqua, Attorney, was present on behalf of the Applicant. Mr. Fuqua submitted into the record a letter addressed to County Attorney Everett Moore, dated August 21, 2018, which was a request to reopen the record for the sole purpose of including the letter as

Public Hearing/ CU 2129 (continued) part of the record. In his letter Mr. Fuqua referenced the Planning and Zoning Commission's public hearing and recommendation of approval, the Council's public hearing, Councilman Burton's recommendation that the Applicant also meet with the other neighbors, the Applicant's meeting and agreement with the neighbors which occurred after the record was closed, the submittal of a revised site plan and a substitute Condition J, as follows:

- J. For the benefit of Tax Map Parcels 2-30-7.00-95.01, 94.00 and 93.00, the Applicant shall revise the site plan to provide the following:
  - 1. Building #1 shall have a setback of 20 feet from parcel 95.01 and 25 feet from parcel 93.00.
  - 2. A 6 foot high chain link fence shall be erected along the boundary of parcel 95.01, starting at the gate and running along the west, south and east boundary of parcel 95.01 and the south boundary of parcel 94.00. The fence shall continue along the west boundary of parcel 93.00 starting at a point adjacent to parcel 94.00 and 25 feet west of the boundary of parcel 93.00 extending to the northeast corner of Building #1.
  - 3. A continuous row of giant arborvitae for buffering shall be planted along the boundaries of the site with parcels 95.01, 94.00 and 93.00.
  - 4. Parking along the westerly boundary of parcel 95.01 shall be eliminated and relocated to the northern boundary of the site.
  - 5. The 80 parking spaces for storage of vehicles (boats, campers, RVs) shall be marked and numbered on the site plan.
  - 6. A 6 foot high shadowbox privacy fence shall be erected along the south boundary of parcel 94.00 and the west boundary of parcel 93.00, extending from a point being the corner of parcels 94.00, 93.00 and the site to a point parallel to the northeast corner of Building #1 and extending from the southeast corner of Building #1 to the southwest corner of the water tank site.

These conditions shall be incorporated into the Preliminary and Final Site Plans.

Public comments were heard.

Paul Reiger questioned if the neighbors get equal setbacks. Mr. Reiger commented on the advertisement for the Public Hearing and specifically, the zoning districts of the application site.

There were no additional public comments.

The Public Hearing and public record were closed.

In response to questions, Mr. Moore stated that in regard to the advertisement, the tax map and parcel numbers were correct and the title indicates what the use is going to be. Additionally, the application site was posted.

(continued) The Public Hearing and public record were closed.

M 546 18 Accept Amended Condition A Motion was made by Mr. Arlett, seconded by Mr. Wilson, to accept the amended Condition J, as read into the record by Mr. Fuqua.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

M 547 18 Adopt Ordinance No. 2603/ CU 2129 A Motion was made by Mr. Arlett, seconded by Mr. Wilson, to Adopt Ordinance No. 2603 entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN A GR GENERAL RESIDENTIAL DISTRICT FOR MINI-STORAGE BUILDINGS TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN CEDAR CREEK HUNDRED, SUSSEX COUNTY, CONTAINING 11.70 ACRES, MORE OR LESS" (Conditional Use No. 2129) filed on behalf of Brian P. Lessard, Lessard Builders, Inc., with the following conditions as amended:

- A. No outside storage, except for boats, trailers, campers, recreational vehicles (RVs), and vehicles shall be allowed on the premises. The number of boats, trailers, campers, recreational vehicles (RVs) and vehicles stored on the site shall not exceed 80.
- B. All buildings shall be one story tall and shall not exceed 15 feet in height except that the water tank shall not exceed 18 feet tall.
- C. Security lighting shall be downward screened and shall be directed away from neighboring properties and roadways.
- D. Entrance and roadway improvements required by DelDOT shall be constructed in accordance with DelDOT regulations and the site design shall be in compliance with DelDOT's Corridor Capacity Preservation Program.
- E. The area used for the storage buildings and the storage of boats, trailers, campers, recreational vehicles (RVs), and vehicles shall be fenced and gated. The type of fencing shall be shown on the Final Site Plan
- F. There shall not be any building contractor's or subcontractor's offices or workshops within the project.
- G. Stormwater management design shall meet or exceed DNREC requirements and shall be approved by the Sussex Conservation District.
- H. One office for management and security of the facility shall be permitted.
- I. A landscape buffer shall be established along the Route 1 right-of-way in compliance with the Combined Highway Corridor Overlay Zone section of the Zoning Ordinance. A landscape plan for the site shall be included with the Final Site Plan.
- J. For the benefit of Tax Map Parcels 2-30-7.00-95.01, 94.00 and 93.00, the Applicant shall revise the site plan to provide the following:

M 547 18 Adopt Ordinance No. 2603/ CU 2129 (continued)

- 1. Building #1 shall have a setback of 20 feet from parcel 95.01 and 25 feet from parcel 93.00.
- 2. A 6 foot high chain link fence shall be erected along the boundary of parcel 95.01, starting at the gate and running along the west, south and east boundary of parcel 95.01 and the south boundary of parcel 94.00. The fence shall continue along the west boundary of parcel 93.00 starting at a point adjacent to parcel 94.00 and 25 feet west of the boundary of parcel 93.00 extending to the northeast corner of Building #1.
- 3. A continuous row of giant arborvitae for buffering shall be planted along the boundaries of the site with parcels 95.01, 94.00 and 93.00.
- 4. Parking along the westerly boundary of parcel 95.01 shall be eliminated and relocated to the northern boundary of the site.
- 5. The 80 parking spaces for storage of vehicles (boats, campers, RVs) shall be marked and numbered on the site plan.
- 6. A 6 foot high shadowbox privacy fence shall be erected along the south boundary of parcel 94.00 and the west boundary of parcel 93.00, extending from a point being the corner of parcels 94.00, 93.00 and the site to a point parallel to the northeast corner of Building #1 and extending from the southeast corner of Building #1 to the southwest corner of the water tank site.

These conditions shall be incorporated into the Preliminary and Final Site Plans.

- K. One lighted sign with a maximum area of 32 square feet per side shall be permitted.
- L. Any dumpster shall be screened from view of neighbors and roadways. The dumpster locations shall be shown on the Final Site Plan.
- M. No junked, unregistered or permanently inoperable vehicles or trailers shall be stored on the site.
- N. The hours of operation shall only be from 6:00 a.m. through 10:00 p.m. daily.
- O. The Final Site Plan shall be subject to the review and approval of the Planning and Zoning Commission. The Final Site Plan shall clearly show the size and location of buildings related to the facility.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Grant Requests

Mrs. Jennings presented grant requests for the Council's consideration.

M 548 18 Councilmanic Grant A Motion was made by Mr. Cole, seconded by Mr. Arlett, to give \$5,000.00 from Mr. Vincent's Councilmanic Grant Account to the Chesapeake Conservancy for the Oyster House Project.

Motion Adopted: 4 Yeas, 1 Absent.

(continued) Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

M 549 18 Countywide Youth Grant A Motion was made by Mr. Cole, seconded by Mr. Arlett, to give \$2,000.00 from Countywide Youth Grants to Clothing Our Kids for the Clothe a Child Program.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

M 550 18 Councilmanic Grant A Motion was made by Mr. Cole, seconded by Mr. Arlett, to give \$500.00 (\$100.00 from each Councilmanic Grant Account) to the Marine Corps League (Delaware Devil Dogs Detachment #780) for the Birthday Ball Fundraiser.

Motion Adopted: 4 Yeas, 1 Absent.

**Vote by Roll Call:** Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

M 551 18 Councilmanic Grant A Motion was made by Mr. Arlett, seconded by Mr. Cole, to give \$3,000.00 (\$1,000.00 each from Mr. Vincent's, Mr. Wilson's, and Mr. Arlett's Councilmanic Grant Accounts) to the Bridgeville Apple Scrapple Festival for festival expenses.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Introduction of Proposed Ordinance

Mr. Cole introduced the Proposed Ordinance entitled "AN ORDINANCE TO GRANT A CONDITIONAL USE OF LAND IN AN AR-1 AGRICULTURAL RESIDENTIAL DISTRICT FOR A LANDSCAPING BUSINESS TO BE LOCATED ON A CERTAIN PARCEL OF LAND LYING AND BEING IN INDIAN RIVER HUNDRED, SUSSEX COUNTY, CONTAINING 4.26 ACRES, MORE OR LESS" (Conditional Use No. 2157) filed on behalf of Country Lawn Care & Maintenance, LLC (c/o Gerald and Stephania Dougherty).

The Proposed Ordinance will be advertised for Public Hearing.

### Council Members' Comments

# **Council Members' Comments**

Mr. Cole commented on an article in the <u>Delaware Wave</u> and <u>Delaware Coast Press</u> entitled "Strong home market could be masking sea level rise impact". Mr. Cole expressed interest in studies that were referenced in the article.

Mr. Arlett commented on Delaware Day which will be held at the White House on Thursday, October 4th.

# M 552 18 Adjourn

A Motion was made by Mr. Arlett, seconded by Mr. Wilson, to adjourn at 10:58 a.m.

Motion Adopted: 4 Yeas, 1 Absent.

Vote by Roll Call: Mr. Arlett, Yea; Mr. Burton, Absent;

Mr. Wilson, Yea; Mr. Cole, Yea;

Mr. Vincent, Yea

Respectfully submitted,

Robin A. Griffith Clerk of the Council

{An audio recording of this meeting is available on the County's website.}