#### **PLANNING & ZONING COMMISSION**

ROBERT C. WHEATLEY, CHAIRMAN KIM HOEY STEVENSON, VICE-CHAIRMAN R. KELLER HOPKINS J. BRUCE MEARS HOLLY J. WINGATE





DELAWARE
sussexcountyde.gov
302-855-7878 T
302-854-5079 F
JAMIE WHITEHOUSE, AICP, MRTPI
DIRECTOR

# PLANNING AND ZONING AND COUNTY COUNCIL INFORMATION SHEET Planning Commission Public Hearing Date August 12, 2021.

Application: CU 2255 John Sommers

Applicant: John Sommers

101-3 Coastal Highway Fenwick Island, DE 19944

Owner: John Sommers

101-3 Coastal Highway Fenwick Island, DE 19944

Site Location: Northwest side of Roxana Road (Rt. 17), approximately 0.55 of a mile

southwest of Burbage Road (S.C.R. 353)

Current Zoning: Agricultural Residential (AR-1)

Proposed Use: Bicycle shop – sales, renting, repair, and storage

Comprehensive Land

Use Plan Reference: Coastal Area

Councilmanic

District: Mr. Rieley

School District: Indian River School District

Fire District: Millville Fire District

Sewer: On-site septic system

Water: On-site well

Site Area: 2.9 acres +/-

Tax Map ID.: 134-15.00-95.03





PIN:	134-15.00-95.03
Owner Name	SOMMERS JOHN J
Book	4648
Mailing Address	101-3 COASTAL HIGHWAY
City	FENWICK ISLAND
State	DE
Description	NW/RT 17
Description 2	LOT B
Description 3	N/A
Land Code	

polygonLayer

Override 1

polygonLayer

Override 1

Tax Parcels

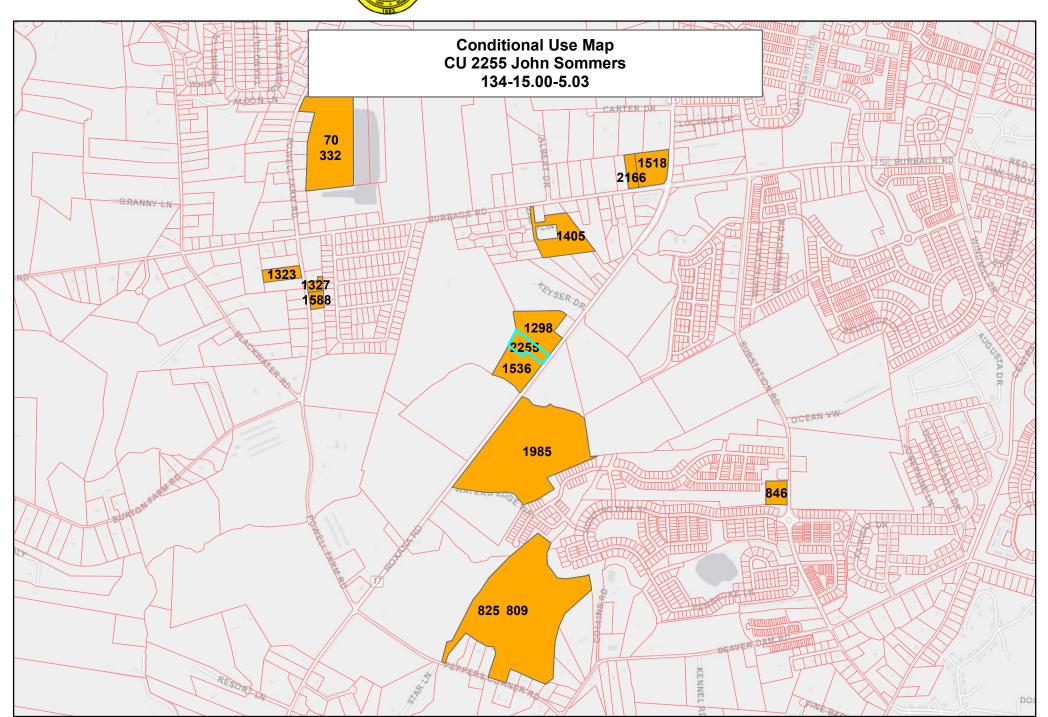
911 Address

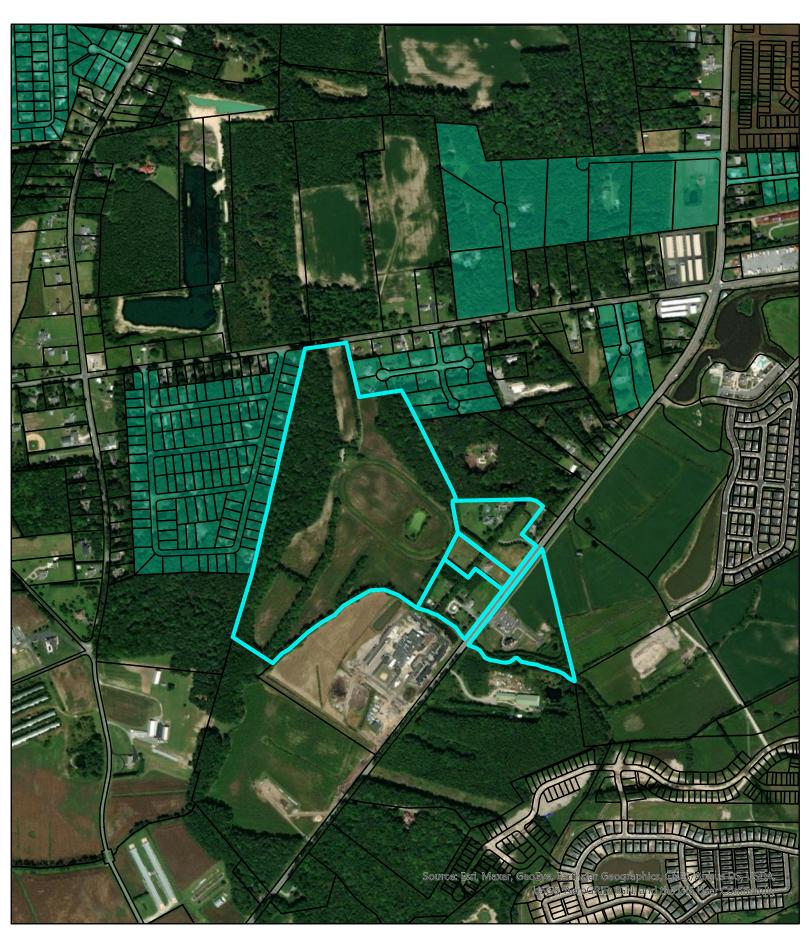
— Streets

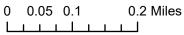
1:2,257

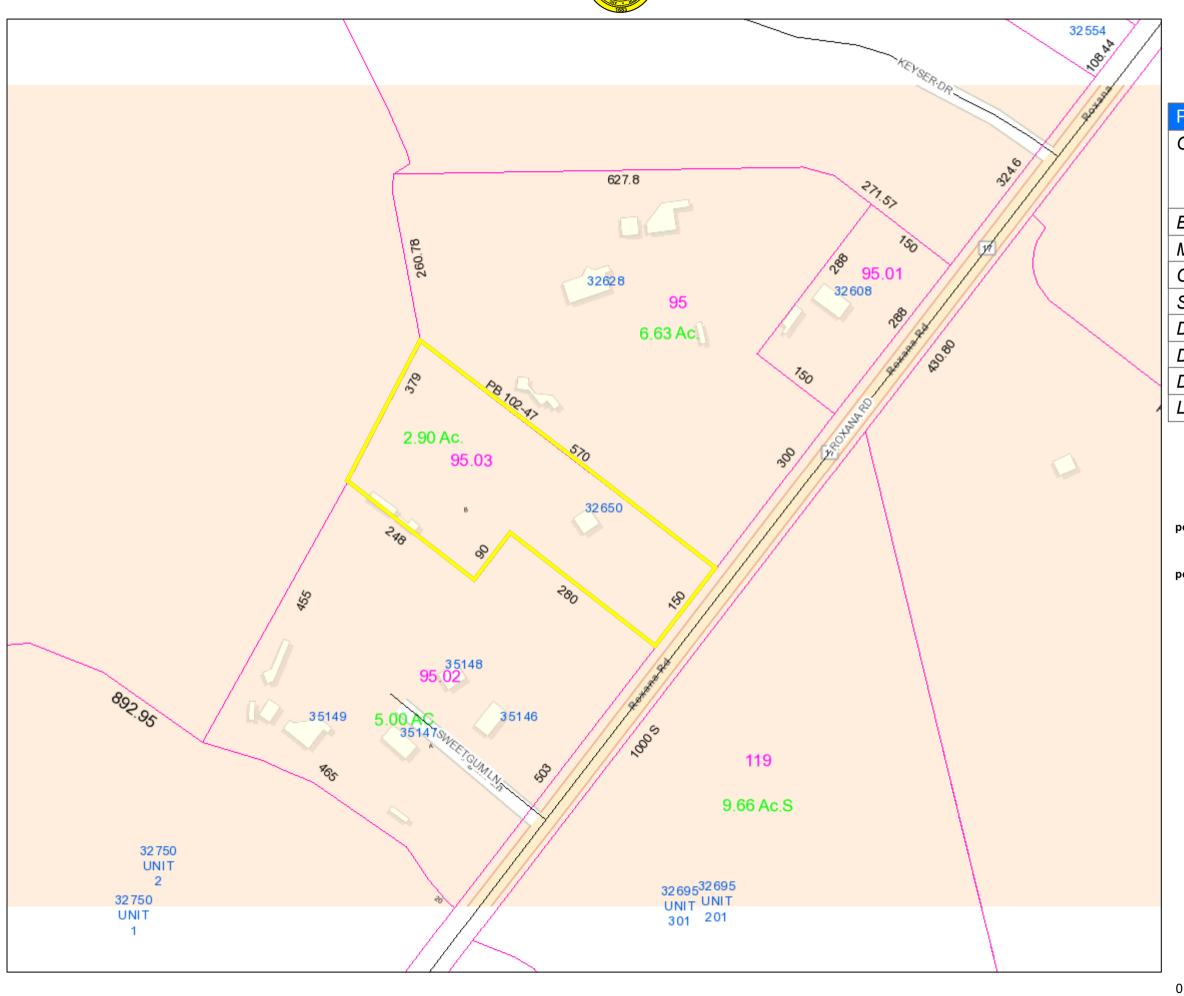
0 0.0275 0.055 0.11 mi 0 0.0425 0.085 0.17 km











PIN:	134-15.00-95.03
Owner Name	SOMMERS JOHN J
Pook	4648
Book	4040
Mailing Address	101-3 COASTAL HIGHWAY
City	FENWICK ISLAND
State	DE
Description	NW/RT 17
Description 2	LOT B
Description 3	N/A
Land Code	

polygonLayer

Override 1

polygonLayer

Override 1

Tax Parcels

911 Address

Streets

1:2,257 0 0.0275 0.055 0.11 mi 0 0.0425 0.085 0.17 km



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Description	NW/RT 17
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Tax Parcels

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Streets

1:2,257 0 0.0275 0.055 0.11 mi 0 0.0425 0.085 0.17 km

#### JAMIE WHITEHOUSE, AICP MRTPI

PLANNING & ZONING DIRECTOR (302) 855-7878 T (302) 854-5079 F jamie.whitehouse@sussexcountyde.gov



## Sussex County

DELAWARE sussexcountyde.gov

## Memorandum

To: Sussex County Planning Commission Members

From: Chase Phillips, Planner I

CC: Vince Robertson, Assistant County Attorney and applicant

Date: August 2<sup>nd</sup>, 2021

RE: Staff Analysis for CU 2255 John Sommers

This memo provides a background and an analysis for the Planning Commission to consider as a part of the Conditional Use Application for John Sommers (CU 2255) to be reviewed during the August 3<sup>rd</sup>, 2021, Planning Commission Meeting. This analysis should be included in the record of this application and is subject to comments and information that may be presented during the public hearing.

The request is for a Conditional Use (C/U 2255) to allow for a bicycle repair shop to be located on the northwest side of Roxana Road (Rt. 17), approximately 0.55 mile southwest of Burbage Road (S.C.R. 353). The subject property is Tax Parcel 134-15.00-95.03, and the total area of the site is 2.9 acres +/-.

The 2018 Sussex County Comprehensive Plan provides a framework of how land is to be developed. As part of the Comprehensive Plan, a Future Land Use Map is included to help determine the ways in which land uses should change over time. The Future Land Use map in the plan indicates that the subject property has a land use designation of "Coastal Area." The properties to the north, south and west of the subject property also have the land use designation of "Coastal Area." The parcels on the opposite side of Roxana Road (Rt. 17) are within the jurisdiction of the Town of Millville.

As outlined in the 2018 Sussex County Comprehensive Plan, Coastal Areas are expected to accommodate residential and economic growth and protect and preserve environmentally sensitive areas. Specifically, the Comprehensive Plan states that a range of housing types, including townhomes and multi-family units, be permitted. Housing is permitted at a density of 2 units to the acre and medium densities (4-12 units per acre) may be appropriate in certain areas. It is envisioned that Costal Areas enourage retail and offices uses; however, larger shopping centers and office parks could be confied to selec locations. Lastly, the Coastal Area designation encourages the expansion of central water and sewer facilities as it is feasible.

The subject property is within an Agricultural Residential (AR-1) Zoning District. The properties to the north, south, east, and west are all within the AR-1 Zoning District. As mentioned above, the parcels on the opposite side of Roxana Road are within the Town of Millville; therefore, there is no zoning designation.

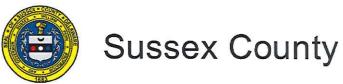
Since 1971, there has been one (1) Conditional Use application filed with the Planning and Zoning Department within a one-mile radius from the subject site. Conditional Use No. 174, to allow for a wood working shop, was initially heard by the Sussex County Council on December 11<sup>th</sup>, 1973,

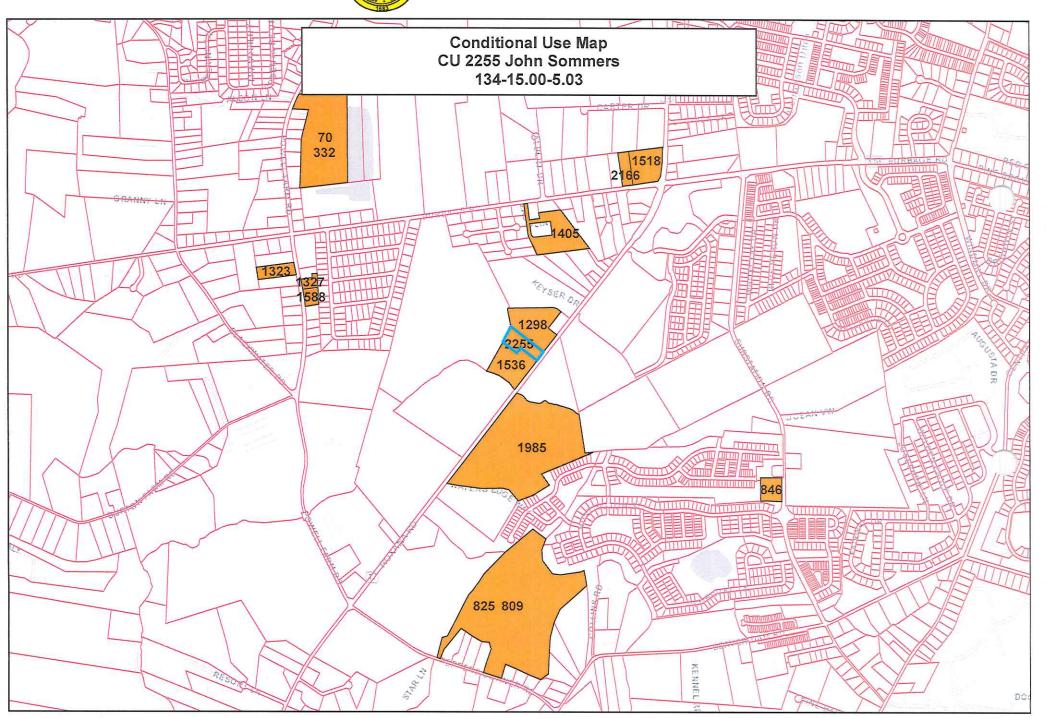


Staff Analysis CU 2278 Branson James Planning and Zoning Commission August 12<sup>th</sup>, 2021

and approved. The Ordinance number is currently unknown. Attached is a map that represents both the subject application and C/U 174.

Based on the analysis provided, this Conditional Use request for an events venue, subject to considerations of scale and impact, could be determined to be consistent with the surrounding land uses, zoning, and environment.





CU#	Tax Parcel ID	APPLICANT	Zoning	Proposed Use	P&Z Recommendation	P&Z Recommendation Date	CC Decision	CC Decision Date
2255	134-15.00-95.03	John Sommers	AR-1	Bicycle sales, repair, storage		<null></null>		<null></null>
2166	134-11.00-226.01	Deborah Townsend	AR-1	Professional office and business services with residence	Recommended Approval	4/11/2019	Approved	4/30/2019
1985	134-15.00-118.00	Eugenia Athan	AR-1/MR	Storage Facility	Recommended Approval	4/10/2014	Approved	5/20/2014
1969	134-11.00-207.00	Melvin L. Joseph Construction Co.	AR-1	Borrow Pit	Recommended Approval	10/10/2013	Approved	10/15/2013
1900	134-11.00-207.00	Doris D. Turner	AR-1	Borrow Pit	Withdrawn	6/2/2011	Withdrawn	6/2/2011
1588	134-15.00-24.00	Leroy & JoAnn Marvel	AR-1	small engine repair	Recommended Approval	2/10/2005	Approved	3/15/2005
1536	134-15.00-95.02	Mr. Natural Bottled Water	AR-1	office/warehouse	Recommended Approval	4/29/2004	Approved	5/18/2004
1518	134-11.00-227.00	Atlantic Auction Co., Inc.	AR-1	self storage & professional office	Recommended Approval	1/22/2004	Approved	1/27/2004
1405	134-11.00-808.02	Michael G. McCarthy	AR-1	offices & woodshop	Recommended Denial	5/17/2001	Approved	6/19/2001
1327	134-15.00-23.00	Frank Cochran	AR-1	lawn mower repair & boat storage	Recommended Denial	2/24/2000	Approved	3/21/2000
1323	134-15.00-9.04	Theodore B. Simpler	AR-1	office for surveying firm	Recommended Approval	1/12/2000	Approved	2/1/2000
1298	134-15.00-95.00	Lawrence & Susan Kelly	AR-1	nursery/landscaping/garden center	Recommended Approval	7/22/1999	Approved	8/10/1999
846	134-16.00-1.00	Delaware Electric Cooperative	AR-1	public utility electric substation	Recommended Approval	12/26/1985	Approved	1/14/1986
825	134-15.00-122.00	Morris E. Justice	AR-1	borrow pit	Recommended Denial	5/23/1985	Approved	7/23/1985
809	134-15.00-122.00	Morris E. Justice	AR-1	Borrow Pit	Withdrawn	<null></null>	Withdrawn	<null></null>
332	134-11.00-216.00	Hogsten	AR-1	campground	N/A	<null></null>	Denied	<null></null>
70	134-11.00-216.00	James & Marie Hogsten	AR-1	Camping Area	N/A	<null></null>	Approved	8/29/1972

File #: C V 2255

## Planning & Zoning Commission Application Sussex County, Delaware

Sussex County Planning & Zoning Department 2 The Circle (P.O. Box 417) Georgetown, DE 19947 302-855-7878 ph. 302-854-5079 fax

Type of Application: (please check applica	ble)	
Conditional Use		
Zoning Map Amendment		
Site Address of Conditional Use/Zoning M	ap Amendment	
2		DE 199014
32650 ROXANNA ROAD	FINFINGFOR	200001991
Type of Conditional Use Requested:  CONDITIONAL USB FOR T	HE SALES, RE	MTALS, STORAGE, REPAIRS
OF BICYCLES AND ROLA	TEO ACCESSOR	IES SAM-SPM 7 DAYS
OF BICYCLES AND ROLATION TO MAP #: 1-34-15.00-9	5.03 Size of	FParcel(s): 29 ACRES
Current Zoning: AR-1 Proposed Zon		
Land Use Classification:	The magnetic for the contract of the contract	
Water Provider: OM SITE	Sewer Provid	er: <u>ON SITE</u>
Applicant Information		
Applicant Name: John Som Applicant Address: 101-3 COASTA City: FEMWICK ISLAWD  Phone #: 302 462 5876	State: DE	ZipCode: 19944 KBIKES O COMCASTINET
Owner Information		
Owner Name: SAME Ag Owner Address:	S ABOVE.	y
City:	State:	Zip Code:
Phone #:		
Agent/Attorney/Engineer Information		
Agent/Attorney/Engineer Name:		
Agent/Attorney/Engineer Address:	No.	
City:	State:	Zip Code:
Phone #:	E-mail:	





## **Check List for Sussex County Planning & Zoning Applications**

The following shall be submitted with the application Completed Application Provide eight (8) copies of the Site Plan or Survey of the property Survey shall show the location of existing or proposed building(s), building setbacks, parking area, proposed entrance location, etc. o Provide a PDF of Plans (may be e-mailed to a staff member) o Deed or Legal description Provide Fee \$500.00 Optional - Additional information for the Commission/Council to consider (ex. architectural elevations, photos, exhibit books, etc.) If provided submit 8 copies and they shall be submitted a minimum of ten (10) days prior to the Planning Commission meeting. Please be aware that Public Notice will be sent to property owners within 200 feet of the subject site and County staff will come out to the subject site, take photos and place a sign on the site stating the date and time of the Public Hearings for the application. **DelDOT Service Level Evaluation Request Response** PLUS Response Letter (if required) The undersigned hereby certifies that the forms, exhibits, and statements contained in any papers or plans submitted as a part of this application are true and correct. I also certify that I or an agent on by behalf shall attend all public hearing before the Planning and Zoning Commission and the Sussex County Council and any other hearing necessary for this application and that I will answer any questions to the best of my ability to respond to the present and future needs, the health, safety, morals, convenience, order, prosperity, and general welfare of the inhabitants of Sussex County, Delaware. Signature of Applicant/Agent/Attorney Date: 12:15.2020 Signature of Owner Date: 12115.2020 For office use only: Fee: \$500.00 Check #:\_\_\_\_\_\_ Date Submitted: Application & Case #:\_\_\_\_\_ Staff accepting application: \_\_\_\_\_ Location of property: Subdivision: Recommendation of PC Commission: Date of PC Hearing: Decision of CC: Date of CC Hearing:



#### STATE OF DELAWARE

#### DEPARTMENT OF TRANSPORTATION

800 BAY ROAD P.O. BOX 778 DOVER, DELAWARE 19903

JENNIFER COHAN SECRETARY

August 6, 2020

Mr. Jamie Whitehouse, Director Sussex County Planning & Zoning P.O. Box 417 Georgetown, DE 19947

Dear Mr. Whitehouse:

The Department has completed its review of a Service Level Evaluation Request for the **John Sommers** conditional use application, which we received on July 10, 2020. This application is for an approximately 2.90-acre parcel (Tax Parcel: 134-15.00-95.03). The subject land is located on the northwest side of Roxana Road (Sussex Road 52), approximately 2,900 feet southwest of the intersection of Roxana Road and Burbage Road (Sussex Road 353), in Frankford. The subject land is currently zoned as AR-1 (Agricultural Residential), and the applicant is seeking a conditional use approval to utilize the facility to operate a bicycle sales, rental, and repair business.

Per the 2019 Delaware Vehicle Volume Summary, the annual average and summer average daily traffic volumes along the segment of Roxana Road where the subject land is located, which is from Daisey Road (Sussex Road 370) to Atlantic Avenue (Sussex Road 26), are 4,780 and 6,152 vehicles per day, respectively.

Based on our review, we estimate that the above land uses will generate fewer than 50 vehicle trips in any hour and fewer than 500 vehicle trips per day. These numbers of trips are DelDOT's minimum warrants for determining that a Traffic Impact Study (TIS) should be required for a particular development. Because the proposed land use would not meet these warrants, we consider the development's traffic impact to be negligible in the context of our agreement with the County regarding land development coordination and we do not recommend that the applicant be required to perform a TIS for the subject application. DelDOT's description of this application as negligible with regard to warranting a TIS does not mean that it is negligible in other respects. We recommend that the applicant not be required to perform a TIS for the subject application.

If the County approves this application, the applicant should be reminded that DelDOT requires compliance with State regulations regarding plan approvals and entrance permits, whether or not a TIS is required.



Mr. Jamie Whitehouse Page 2 of 2 August 6, 2020

Please contact Mr. Claudy Joinville, at (302) 760-2124, if you have questions concerning this correspondence.

Sincerely,

T. William Brockenbrough, Jr.

J. William Broshonbrough of

**County Coordinator** 

**Development Coordination** 

TWB:cjm

cc: Constance C. Holland, Coordinator, Cabinet Committee on State Planning Issues John Sommers, Applicant

Todd Sammons, Assistant Director, Development Coordination
Gemez Norwood, South District Public Works Manager, Maintenance & Operations
Susanne K. Laws, Sussex County Review Coordinator, Development Coordination
Derek Sapp, Subdivision Manager, Development Coordination
Kevin Hickman, Subdivision Manager, Development Coordination
Brian Yates, Subdivision Manager, Development Coordination
John Andrescavage, Subdivision Manager, Development Coordination

James Argo, South District Project Reviewer, Maintenance & Operations Troy Brestel, Project Engineer, Development Coordination

Claudy Joinville, Project Engineer, Development Coordination

# SUSSEX COUNTY ENGINEERING DEPARTMENT UTILITY PLANNING & DESIGN REVIEW DIVISION C/U & C/Z COMMENTS

TO:		Jamie Whitehouse		
REVI	EWER:	Chris Calio		
DATE	<u>.</u>	8/6/2021		
APPLICATION:		CU 2255 John Sommers		
APPLICANT:		John Sommers		
FILE	NO:	SPS-5.04		
	MAP & CEL(S):	134-15.00-95.03		
LOCA	ATION:	Northwest side of Roxana Road (Rt. 17), approximately 0.55 of a mile southwest of Burbage Road (SCR 353)		
NO. C	OF UNITS:	Bicycle shop – sales, rental, repair and storage		
GROSS ACREAGE: 2.9		2.9		
SYST	EM DESIGN	ASSUMPTION, MAXIMUM NO. OF UNITS/ACRE: 2		
SEWI	ER:			
(1).	Is the project district?	in a County operated and maintained sanitary sewer and/or water		
	Yes [	□ No ⊠		
	a. If yes, see b. If no, see	e question (2). question (7).		
(2).	Which County Tier Area is project in? Tier 2			
(3).	Is wastewater capacity available for the project? <b>N/A</b> If not, what capacity is available? <b>N/A</b> .			
(4).	Is a Construction Agreement required? <b>No</b> If yes, contact Utility Engineering at (302) 855-7717.			
(5).	Are there any System Connection Charge (SCC) credits for the project? <b>No</b> If yes, how many? <b>N/A</b> . Is it likely that additional SCCs will be required? <b>N/A</b> If yes, the current System Connection Charge Rate is <b>Unified \$6,600.00</b> per EDU. Please contact <b>N/A</b> at <b>302-855-7719</b> for additional information on charges.			

- (6). Is the project capable of being annexed into a Sussex County sanitary sewer district? **Yes** 
  - Attached is a copy of the Policy for Extending District Boundaries in a Sussex County Water and/or Sanitary Sewer District.
- (7). Is project adjacent to the Unified Sewer District? Yes
- (8). Comments: The proposed CU is not in an area where the Sussex County Engineering Department has a schedule to provide sanitary sewer service. It is however contiguous to the existing boundary and if annexed into the sewer district significant infrastructure would have to be installed at the property owner's expense to connect to the existing county infrastructure.
- (9). Is a Sewer System Concept Evaluation required? Not at this time
- (10). Is a Use of Existing Infrastructure Agreement Required? Not at this time
- (11). <u>All residential roads must meet or exceed Sussex County minimum design</u> standards.

UTILITY PLANNING & DESIGN REVIEW APPROVAL:

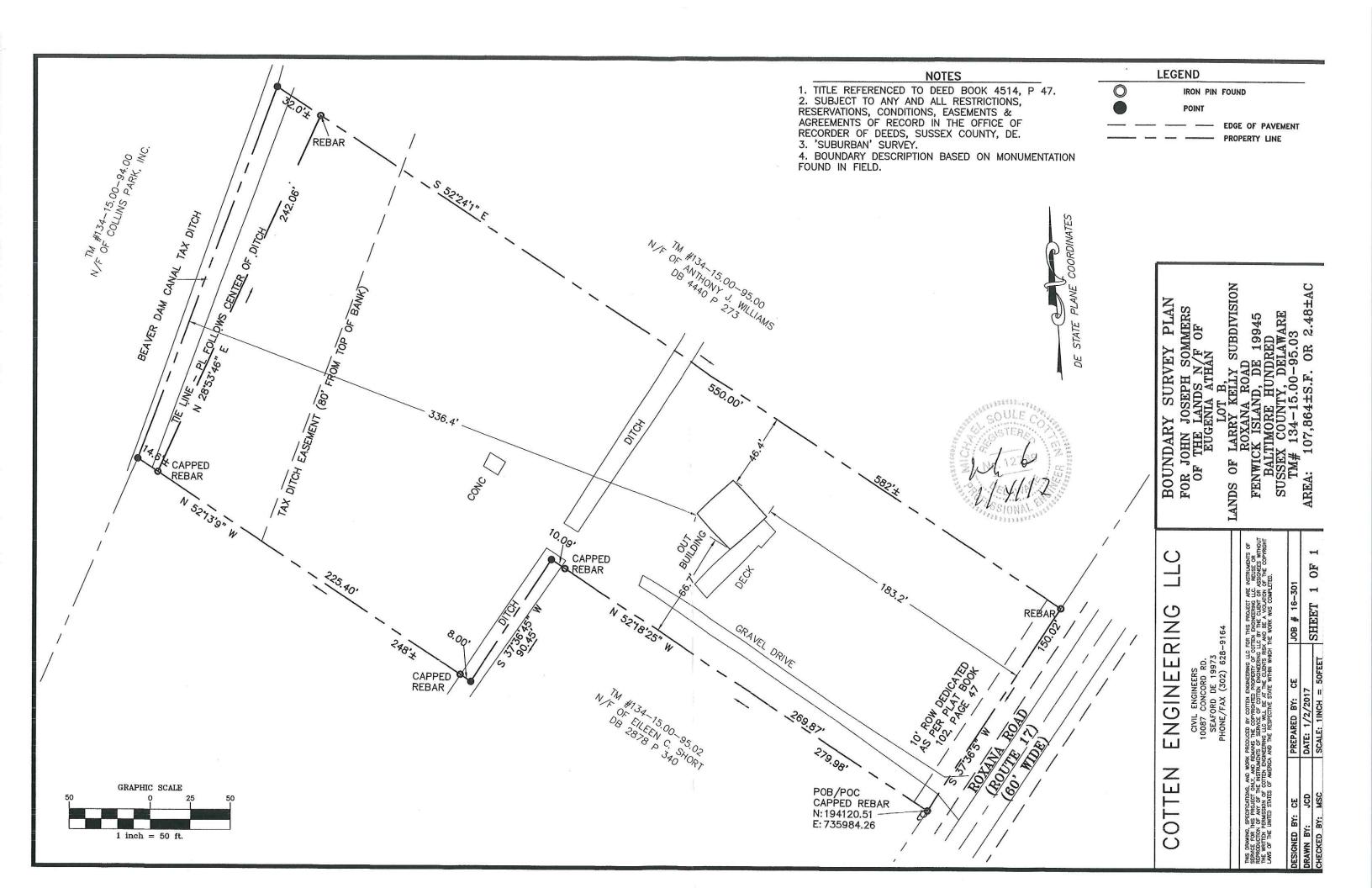
John J. Ashman

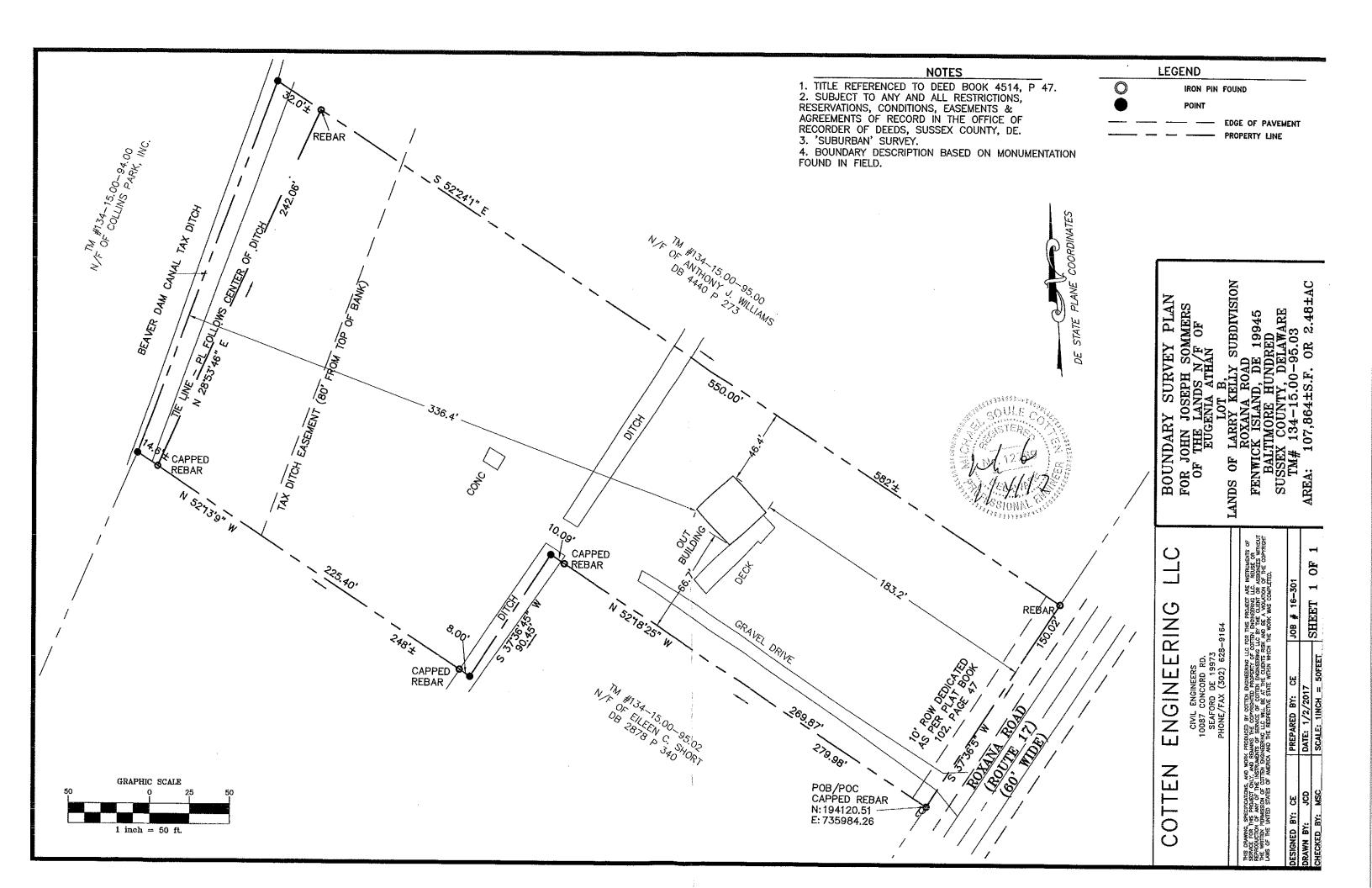
Sr. Manager of Utility Planning & Design Review

Xc: Hans M. Medlarz, P.E.

Lisa Walls

No Permit Tech Assigned





Alexander M. and Julie Andrews 32628 Roxana Road Frankford, DE 19945 alecandrews100@gmail.com 614-582-8810

August 11, 2021

RECEIVED

AUG 1 2 2021

SUSSEX COUNTY PLANNING & ZONING

### ${\bf Electronically\ submitted-pandz@sussexcountyde.gov}$

Hon. Robert C. Wheatley, Chairman Sussex County Planning and Zoning Commission P.O. Box 417 Georgetown, DE 19947

Re:

File # C/U 2255 – 202015848 Hearing Date: August 12, 2021

Applicant: John Sommers

Conditional Use for Parcel # 1-34-15.00-95.03 Address: 32650 Roxana Rd., Frankford, DE 19944

### Dear Chairman Wheatley:

We write with respect to the above application for a conditional use permit to operate a bicycle sales, rental, storage and repair business at 32650 Roxana Rd. We are the neighboring property owners (Parcel #1-34-15.00-95) adjoining the subject parcel. We respectfully submit the following comments and concerns to be entered into the record at your meeting of August 12, 2021. We regret that we will be unable to attend your meeting due to the press of other events and travel commitments.

The current zoning of and around the subject parcel is AR-1 – Agricultural. Currently, our adjoining property is used for a dwelling and small private horse farm in furtherance of AR-1 zoning, with approved horse fencing, pastures, etc. As noted in staff materials, the area is mainly residential. Those few businesses in the immediate vicinity are low traffic, low volume uses, including, at present, the very welcome Beebe Medical Center, just a few "doors" down Roxana Road.

We are concerned that the allowance of the requested conditional use permit could have an adverse effect on the residential and agricultural setting of the neighborhood. We are also concerned that customers visiting the proposed use would be tempted to stray onto our abutting property to view, pet, or inadvertently interfere with our horses in the pastures next to the subject parcel. This circumstance raises liability issues on our part and could pose a danger to unwary trespassers, and particularly children who may be brought to visit the bike shop. We want to be

sure that our horses are protected and undisturbed, and that Mr. Sommers' customers are also protected.

The above concerns could be alleviated to a great extent by the placement of a line of trees on the subject parcel along its boundary line with our parcel, between the ditch running along Roxana Road and the ditch which crosses the subject parcel approximately midway into the parcel, behind the existing storage shed. Such a tree line, properly designed and placed, could and should provide an effective visual, auditory and pedestrian barrier between our parcels. We request that such a tree line be made a condition of the conditional use permit applied for.

It is also noted that the subject parcel currently has a well which supplies water to old frost-free hydrants on the property. We recently discovered that similar frost-free hydrants on our neighboring property are supplied by the well on the subject parcel, a situation apparently long pre-dating the split of the parcels by prior owner(s). This presents a problem, as operation of the well on the subject parcel causes water to flow from hydrants on our property without warning and in an unwanted fashion. Our back yard can experience flooding when this happens. Accordingly, we request that the applicant be required, as a condition of the conditional use permit sought, to securely cap the underground water line that runs between hydrants on our respective properties at a point before it crosses our property line. This will allow the applicant to operate his well and hydrants on his property without fear that unexpected flooding may occur on our property.

We appreciate your kind attention and consideration.

Sincerely,

Cc: John Sommers – fenwickbikes@comcast.net

and Iz