

Sussex County Other Postemployment Benefits GASB 74/75 Report as of June 30, 2024 Measurement Date

Produced by Cheiron October 2024

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## Letter of Transmittal

October 2, 2024

Ms. Gina A. Jennings, MBA, MPA Finance Director Sussex County Administrative Office Building 2 The Circle, Second Floor Georgetown, Delaware 19947

Dear Gina:

The purpose of this report is to provide accounting and financial disclosure information under Governmental Accounting Standards Board Statement 74 (GASB 74) for the post-employment benefits provided by the Sussex County Postemployment Benefit Plan and under GASB No. 75 for the employer of the Plan. This information includes:

- Determination of the discount rate as of June 30, 2024,
- Total OPEB liability sensitivity information,
- Note disclosures and required supplementary information under GASB 74 for the Plan, and
- Determination of amounts under GASB 75.

This report provides GASB Nos. 74 and 75 information as of the June 30, 2024 measurement date.

If you have any questions about the report or would like additional information, please let us know.

Sincerely, Cheiron

Gaelle Gravot, FSA, MAAA Principal Consulting Actuary

John Colberg, FSA, MAAA, EA Principal Consulting Actuary

Ryan Benitez, ASA, MAAA Consulting Actuary

## **SECTION I – BOARD SUMMARY**

The purpose of this report is to provide accounting and financial disclosure information under the Governmental Accounting Standards Board (GASB) Statement No. 74 for the post-employment benefits provided by the Sussex County Postemployment Benefit Plan and under GASB No. 75 for the employer of the Plan. This information includes:

- Determination of the discount rate as of June 30, 2024,
- Total OPEB liability sensitivity information,
- Note disclosures and required supplementary information under GASB 74 for the Plan, and
- Determination of amounts under GASB 75.

# Highlights

The measurement date for the post-employment benefits provided by the Sussex County Postemployment Benefit Plan (Plan) contained in this report is June 30, 2024. This measurement date is used for the Plan's GASB Nos. 74 and 75 reporting as of the June 30, 2024 reporting date. Measurements are based on the fair value of assets and OPEB liabilities as of June 30, 2024, the measurement date.

The table below provides a summary of the key results during this measurement period for the Plan in total. In addition to the information shown below, any contributions between the measurement date and the reporting date would be reported as deferred outflows to resources to offset the cash outflows reported.

Table I-1 Summary of Results									
Measurement Date									
		6/30/2024		6/30/2023					
Net OPEB Liability (Asset)	\$	(2,923,256)	\$	7,219,243					
Deferred Outflows		2,568,235		3,158,113					
Deferred Inflows		8,279,097		1,557,480					
Net Impact on Statement of Net Position	\$	2,787,606	\$	5,618,610					
OPEB Expense (\$ Amount)	\$	673,705	\$	2,175,043					
OPEB Expense (% of Payroll)		1.96%		7.22%					



#### **SECTION I – BOARD SUMMARY**

The net OPEB liability (NOL) decreased during the measurement period. The changes in NOL due to investment gains and losses are recognized into OPEB expense over five years, beginning in the year of occurrence. The change in NOL due to actuarial gains and losses as well as assumption changes are recognized over the average remaining service life, determined at the beginning of each measurement period, which is seven years for both the current and prior measurement periods for the Plan. Unrecognized amounts are reported as deferred outflows of resources (DOR) and deferred inflows of resources (DIR).

At the June 30, 2024 measurement date, Sussex County will report a net OPEB liability (asset) of (\$2,923,256), deferred outflows of resources of \$2,568,235 and deferred inflows of resources of \$8,279,097 related to the Plan. Consequently, the net impact, equal to the NOL minus the DOR plus the DIR, on the employer's statements of net position due to the Plan would be \$2,787,606 [\$2,787,606 = (\$2,923,256) - \$2,568,235 + \$8,279,097] as of the June 30, 2024 measurement date.

For the measurement year ending June 30, 2024, the annual OPEB expense is 673,705 or 1.96% of covered-employee payroll. This amount is not related to participating employer's contributions to the Plan, equal to 33,504,709 during the measurement period, but instead represents the employer contributions plus the change in the net impact on the employer's statements of net position [673,705 = 33,504,709 + 2,787,606 - 5,618,610]. Volatility in OPEB expense from year to year is to be expected. It will largely be driven by asset gains and losses, but other changes can also have a significant impact. A breakdown of the components of the net OPEB expense is shown in Section VI of this report.



#### **SECTION II – CERTIFICATION**

The purpose of this report is to provide accounting and financial reporting information under GASB Nos. 74 and 75 for the post-employment benefits provided by the Sussex County Postemployment Benefit Plan (Plan). This report is for the use of the Sussex County Postemployment Benefit Plan, Sussex County, and their auditors in preparing financial reports in accordance with applicable law and accounting requirements. This report is not appropriate for other purposes, including the measurement of funding requirements for the Plan.

In preparing our report, we relied on information (some oral and some written) supplied by the Plan. This information includes, but is not limited to, the plan provisions, employee data, and financial information. The demographic assumptions used in this report are the same as those used to fund the Sussex County Pension Plan. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and changes in plan provisions or applicable law.

The Inflation Reduction Act of 2022 (the Act) contains provisions that may impact the cost of benefits provided to Medicare-eligible retirees. The Act provides for changes that could reduce costs and changes that could increase costs. Implementing regulations and market responses to date have been mixed. Based on information available as of the measurement date, we do not expect the Act to have a material impact on costs different from what was assumed in this valuation. However, should the market response emerge differently than assumed, future liabilities will vary.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations including the use of assumptions and methods for funding purposes that comply with the Actuarial Standards of Practice. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This report was prepared for the Plan for the purposes described herein and for the use by the Plan and employer auditors in completing an audit related to the matters herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any such other user.

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Gaelle Gravot, FSA, MAAA Principal Consulting Actuary

John Colberg, FSA, MAAA, EA Principal Consulting Actuary

Ryan Benitez, ASA, MAAA Consulting Actuary



## SECTION III – DETERMINATION OF DISCOUNT RATE

The discount rate used to measure the Total OPEB Liability (TOL) as of June 30, 2023 and as of June 30, 2024 was 6.75%, the long-term rate of return as of June 30, 2024.

In developing the projection of cash flows used to determine the discount rate, we have assumed that employer contributions to the Plan will continue to follow the written contribution policy. The total employer contribution rate is the sum of the normal cost rate plus an amortization of the Plan's unfunded actuarial liability (UAL) plus a provision for expenses. The normal cost rate is determined under the entry age actuarial cost method while the UAL rate is the amount necessary to pay down the UAL over a 30-year closed, as of July 1, 2018, level percent of pay.

Based on these assumptions, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current members following the procedures described in paragraphs 48-50 of GASB 74. Consequently, the single equivalent rate used to determine the Total OPEB Liability as of June 30, 2024 is 6.75%, the long-term expected rate-of-return as defined by GASB 74 as of that date.



## SECTION IV – TOTAL OPEB LIABILITY SENSITIVITY

The table below shows the total OPEB liability (TOL) amounts at discount rates equal to the rate used for measuring the TOL at the June 30, 2024 measurement date as well as plus and minus one percent from that rate.

Table IV - 1 Total OPEB Liability Sensitivity at 6/30/2024 Measurement Date									
Discount Rate	5.75%	6.75%	7.75%						
Valuation Total OPEB Liability, 6/30/2	024								
Actives	\$	38,495,564	\$	32,432,284	\$	27,591,302			
Retirees		35,033,834		31,736,114		28,955,545			
Total OPEB Liability, 6/30/2024	\$	73,529,398	\$	64,168,398	\$	56,546,847			

The table below shows the total OPEB liability (TOL) amounts at healthcare trend rates equal to the rate used for measuring the TOL at the June 30, 2024 measurement date as well as plus and minus one percent from that rate.

Table IV - 2 Total OPEB Liability Sensitivity at 6/30/2024 Measurement Date									
Healthcare Trends		-1.00%		Baseline		1.00%			
Valuation Total OPEB Liability, 6/30/2	2024								
Actives	\$	26,890,472	\$	32,432,284	\$	39,611,574			
Retirees		29,030,830		31,736,114	_	34,893,305			
Total OPEB Liability, 6/30/2024	\$	55,921,302	\$	64,168,398	\$	74,504,879			

Net OPEB Liability (NOL) sensitivity disclosures required under GASB No. 74 are developed based on this information in tables V-2 and V-3 in Section V of this report.



### SECTION V – GASB 74 REPORTING INFORMATION

## **Note Disclosures**

The table below shows the changes in the total OPEB liability (TOL), the Plan fiduciary net position (i.e., fair value of Plan assets) (FNP), and the net OPEB liability (NOL) during the measurement period ending on June 30, 2024.

Table V - 1 Change in Net OPEB Liability								
		Increase (Decrease)						
	Т	otal OPEB Liability (a)		an Fiduciary Net Position (b)	Net OPEB Liability (Asset) (a) - (b)			
Balances at 6/30/2023	\$	66,931,089	\$	59,711,846	\$	7,219,243		
Changes for the year:								
Service cost		1,510,151				1,510,151		
Interest		4,496,461				4,496,461		
Changes of benefits		0				0		
Differences between expected	and							
actual experience		1,311,489				1,311,489		
Changes of assumptions		(6,366,142)				(6,366,142)		
Contributions - employer				3,504,709		(3,504,709)		
Contributions - member				0		0		
Net investment income				7,675,378		(7,675,378)		
Benefit payments		(3,714,650)		(3,714,650)		0		
Administrative expense		. ,		(85,629)		85,629		
Net changes		(2,762,691)		7,379,808		(10,142,499)		
Balances at 6/30/2024	\$	64,168,398	\$	67,091,654	\$	(2,923,256)		

During the measurement year, the NOL decreased by approximately \$10.1 million. The service cost and interest cost increased the NOL by approximately \$6.0 million while investment gains and contributions offset by administrative expenses decreased the NOL by approximately \$11.1 million.

There were no changes in benefits during the year. There was a change in the claim costs assumption and trends during the measurement year, which decreased the TOL by approximately \$6.4 million. The difference between the expected and actual experience increased the TOL by approximately \$1.3 million.



## SECTION V – GASB 74 REPORTING INFORMATION

Changes in the discount rate affect the measurement of the TOL. Lower discount rates produce a higher TOL and higher discount rates produce a lower TOL. The table below shows the sensitivity of the NOL to the discount rate.

Table V - 2   Sensitivity of Net OPEB Liability to Changes in Discount Rate								
		1% Decrease 5.75%		Discount Rate 6.75%		1% Increase 7.75%		
Total OPEB Liability Plan Fiduciary Net Position	\$	73,529,398 67,091,654	\$	64,168,398 67,091,654	\$	56,546,847 67,091,654		
Net OPEB Liability (Asset) Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	<u>\$</u>	<u>6,437,744</u> 91.2%	\$	(2,923,256)	<u>\$</u>	<u>(10,544,807)</u> 118.6%		

A one percent decrease in the discount rate increases the TOL by approximately 15%. A one percent increase in the discount rate decreases the TOL by approximately 12%.

Changes in healthcare trends affect the measurement of the TOL. Lower healthcare trends produce lower TOL and higher healthcare trends produce higher TOL. The table below shows the sensitivity of the NOL to healthcare trends.

Table V - 3 Sensitivity of Net OPEB Liability to Changes in Healthcare Cost Trend Rates								
		1% Decrease		Healthcare Trend		1% Increase		
Total OPEB Liability Plan Fiduciary Net Position	\$	55,921,302 67,091,654	\$	64,168,398 67,091,654	\$	74,504,879 67,091,654		
Net OPEB Liability Plan Fiduciary Net Position as a	\$	(11,170,352)	\$	(2,923,256)	<u>\$</u>	7,413,225		
Percentage of the Total OPEB Liability		120.0%		104.6%		90.1%		

A one percent decrease in healthcare trends decreases the TOL by approximately 13%. A one percent increase in the healthcare trends increases the TOL by approximately 16%.



#### SECTION V – GASB 74 REPORTING INFORMATION

# **Required Supplementary Information**

The schedules of Required Supplementary Information generally start with information as of the implementation of GASB 74 and eventually will build up to 10 years of information. The schedule below shows the changes in NOL and related ratios required by GASB.

				e V - 4											
Schedule of Cl	ang	ges in Net (	DP	EB Liabili	ty 8	ind Relate	d R	latios							
		FYE 2024		FYE 2023		FYE 2022		FYE 2021	FYE 2020		FYE 2019		FYE 2018		FYE 2017
Total OPEB Liability															
Service cost (BOY)	\$	1,510,151	\$	1,409,835	\$	1,252,760	\$	1,215,719	\$ 1,177,365	\$	925,928	\$	909,398	\$	810,080
Interest (includes interest on service cost)		4,496,461		4,304,176		4,265,169		4,052,973	3,824,207		3,829,471		3,787,370		3,656,274
Changes of benefit terms		0		0		0		0	0		0		0		0
Differences between expected and actual experience		1,311,489		466,963		531,288		295,641	2,351,755		(356,272)		66,645		112,594
Changes of assumptions		(6,366,142)		0		(530,330)		0	(1,377,792)		(96,289)		(1,835,557)		786,564
Benefit payments, including refunds of member contributions		(3,714,650)	_	(3,159,662)		(2,531,838)		(2,606,916)	 (2,880,064)	_	(2,609,065)		(2,126,749)		(1,828,522)
Net change in total OPEB liability	\$	(2,762,691)	\$	3,021,312	\$	2,987,049	\$	2,957,417	\$ 3,095,471	\$	1,693,773	\$	801,107	\$	3,536,990
Total OPEB liability - beginning		66,931,089		63,909,777		60,922,728		57,965,311	 54,869,840		53,176,067		52,374,960		48,837,970
Total OPEB liability - ending	\$	64,168,398	\$	66,931,089	\$	63,909,777	\$	60,922,728	\$ 57,965,311	\$	54,869,840	\$	53,176,067	\$	52,374,960
Plan fiduciary net position														_	
Contributions - employer	\$	3,504,709	\$	2,313,623	\$	2,766,223	\$	3,063,250	\$ 2,835,463	\$	2,687,134	\$	7,172,834	\$	1,991,965
Contributions - member		0		0		0		0	0		-		-		-
Net investment income		7,675,378		5,180,301		(5,190,518)		12,353,584	1,727,777		2,935,078		2,772,210		3,456,692
Benefit payments, including refunds of member contributions		(3,714,650)		(3,159,662)		(2,531,838)		(2,606,916)	(2,880,064)		(2,609,065)		(2,126,749)		(1,828,522)
Administrative expense		(85,629)		(79,172)		(81,712)		(77,280)	(60,046)		(53,118)		(58,180)		(55,676)
Net change in plan fiduciary net position	\$	7,379,808	\$	4,255,090	\$	(5,037,845)	\$	12,732,638	\$ 1,623,130	\$	2,960,029	\$	7,760,115	\$	3,564,459
Plan fiduciary net position - beginning		59,711,846		55,456,756		60,494,601		47,761,963	46,138,833		43,178,804		35,418,689		31,854,230
Plan fiduciary net position - ending	\$	67,091,654	\$	59,711,846	\$	55,456,756	\$	60,494,601	\$ 47,761,963	\$	46,138,833	\$	43,178,804	\$	35,418,689
Net OPEB liability - ending	\$	(2,923,256)	\$	7,219,243	\$	8,453,021	\$	428,127	\$ 10,203,348	\$	8,731,007	\$	9,997,263	\$	16,956,271
Plan fiduciary net position as a percentage of the total OPEB liability		104.56%		89.21%		86.77%		99.30%	 82.40%		84.09%		81.20%		67.63%
Covered employee payroll	\$	34,453,002	\$	30,131,794	\$	28,802,366	\$	25,039,079	\$ 24,696,338	\$	24,181,316	\$	23,067,300	\$	22,608,597
Net OPEB liability as a percentage of covered employee payroll	Ť	-8.48%	-	23.96%	F	29.35%		1.71%	41.32%	ŕ	36.11%	÷	43.34%	÷	75.00%



## SECTION V – GASB 74 REPORTING INFORMATION

If an Actuarially Determined Contribution (ADC) is calculated, the following schedule is required. An ADC is a contribution amount determined in accordance with Actuarial Standards of Practice.

Table V - 5 Schedule of Employer Contributions													
		FYE 2024		FYE 2023		FYE 2022		FYE 2021	FYE 2020	FYE 2019	FYE 2018		FYE 2017
Actuarially Determined Contribution (ADC) Actual Contribution related to ADC	\$	2,163,094 3,504,709	\$	2,086,074 2,313,623	\$	1,444,950 2,766,223	\$	1,951,745 3,063,250	\$ 1,808,053 2,835,463	\$ 1,564,364 2,687,134	\$ 1,944,316 7,172,834	\$	1,870,754 1,991,965
Contribution Deficiency/(Excess) relative to ADC	\$	(1,341,615)	\$	(227,549)	\$	(1,321,273)	\$	(1,111,505)	\$ (1,027,410)	\$ (1,122,770)	\$ (5,228,518)	\$	(121,211)
Covered-Employee Payroll (Pay) Actual Contributions as % of Pay	\$	34,453,002 10.17%	\$	30,131,794 7.68%	\$	28,802,366 9.60%	\$	25,039,079 12.23%	\$ 24,696,338 11.48%	\$ 24,181,316 11.11%	\$ 23,067,300 31.10%	\$	22,608,597 8.81%

The notes below summarize the key methods and assumptions used to determine the ADC for FYE 2024.

## **Notes to Schedule**

Valuation Date:July 1, 2023Timing:Actuarially determined contributions are calculated based on valuation at the beginning of the fiscal year.

## Key Methods and Assumptions Used to Determine Contribution Rates

Actuarial Cost Method:	Entry Age Normal Cost Method
Asset Valuation Method:	Market Value
Amortization Method:	30 Year Closed Amortization, as of July 1, 2018, level percentage of payroll
Discount Rate:	6.75%
Salary Increases:	3.50%
Mortality:	RP 2014 Standard Table, projected Fully Generational using scale MP-2018

A complete description of the methods and assumptions used to determine the contribution for the year ending June 30, 2024, can be found in the July 1, 2024 actuarial valuation report.



## **SECTION VI – GASB 75 REPORTING INFORMATION**

Employers that participate in the Plan are required to implement GASB 75 for their first fiscal year that commenced after June 15, 2017. The amounts reported as of their fiscal year end (their reporting date) must be based on a measurement date up to 12 months and one day prior to their reporting date. For employers with a reporting date of June 30, their 2024 disclosures can be based on either the June 30, 2023 or 2024 measurement dates. Since the employer elected to implement GASB 75 early, the charts on the following pages can be used for 2024 employer reporting.

The impact of experience gains or losses and assumption changes on the TOL are recognized in expense over the average expected remaining service life of all active and inactive members of the Plan. As of the measurement date, this recognition period was seven years.

During the year, there was an experience loss of \$1,311,489. \$187,356 of that loss was recognized in the current year and an identical amount will be recognized in each of the next six years, resulting in a deferred outflow of resources as of June 30, 2024 of \$1,124,133. There were no plan changes during the year. There were changes in assumptions during the year resulting in an assumption gain of \$6,366,142. \$909,449 of that gain was recognized in the current year and an identical amount will be recognized in each of the next six years, resulting in a deferred in flow of resources as of June 30, 2024 of \$5,456,693.

The impact of investment gains or losses is recognized over a period of five years. During the measurement year, there was an investment gain of \$3,654,641. \$730,928 of that gain was recognized in the current year and an identical amount will be recognized in each of the next four years, resulting in a deferred outflow of resources as of June 30, 2024 of \$2,923,713.



## **SECTION VI – GASB 75 REPORTING INFORMATION**

The table below summarizes the current balances of deferred outflows and deferred inflows of resources related to the Plan along with the net recognition over the next five years and the total recognition thereafter if any.

- Table VI Schedule of Deferred Inflows and C June 30, 2024 Measu	Outflo		rces as	s of	
	Deferred utflows of Resources	Deferred Inflows of Resources			
Differences between expected and actual experience	\$	2,568,235	\$	50,896	
Changes in assumptions		0		6,396,592	
Net difference between projected and actual earnings on OPEB plan investments		0		1,831,609	
Total	\$	2,568,235	\$	8,279,097	
Amounts reported as deferred outflows and deferred inflo expense as follows:	ws of r	esources will be	recogniz	zed in OPEB	

Year ended June 30:	
2025	(1,697,464)
2026	387,734
2027	(1,637,476)
2028	(1,386,177)
2029	(655,384)
Thereafter	\$ (722,095)



## **SECTION VI – GASB 75 REPORTING INFORMATION**

The table below summarizes the schedule of deferred outflows and deferred inflows.

Table VI - 2 Schedule of Deferred Inflows and Outflows of Resources as of June 30, 2024 Reporting Date June 30, 2024 Measurement Date																			
Recognition of Experience (Gains) and Losses																			
Experience Recognition Total Remaining Amounts					mounts						Rec	cognition Yea	ar						
Year	Period		Amount		BOY		EOY		2024		2025		2026	2027		2028	2029		2030
2024	7.00	\$	1,311,489	\$	1,311,489	\$	1,124,133	\$	187,356	\$	187,356	\$	187,356 \$	5 187,356	\$	187,356 \$	187,356	\$	187,353
2023	7.00	\$	466,963	\$	400,254	\$	333,545	\$	66,709	\$	66,709	\$	66,709	66,709	\$	66,709 \$	66,709	\$	0
2022	7.00	\$	531,288	\$	379,492	\$	303,594	\$	75,898	\$	75,898	\$	75,898 \$	5 75,898	\$	75,900 \$	0	\$	0
2021	7.00	\$	295,641	\$	168,939	\$	126,705	\$	42,234	\$	42,234	\$	42,234 \$	42,237	\$	0 \$	0	\$	0
2020	7.00	\$	2,351,755	\$	1,007,895	\$	671,930	\$	335,965	\$	335,965	\$	335,965 \$	6 0	\$	0 \$	0	\$	0
2019	7.00	\$	(356,272)	\$	(101,792)	\$	(50,896)	\$	(50,896)	\$	(50,896)	\$	0 \$	6 0	\$	0 \$	0	\$	0
2018	8.00	\$	66,645	\$	16,659	\$	8,328	\$	8,331	\$	8,328	\$	0 \$	6 0	\$	0 \$	0	\$	0
Recognition of l	iability gains ar	nd le	osses					\$	665,597	\$	665,594	\$	708,162 \$	372,200	\$	329,965 \$	254,065	\$	187,353
Recognition of Assumption Changes																			
Experience	Recognition		Total		Remaining	A	mounts		<b>Recognition Year</b>										
Year	Period		Amount		BOY		EOY		2024		2025		2026	2027		2028	2029		2030
2024	7.00	\$	(6,366,142)	\$	(6,366,142)	\$	(5,456,693)	\$	(909,449)	\$	(909,449)	\$	(909,449) \$	6 (909,449)	\$	(909,449) \$	(909,449)	\$	(909,448)
2023	7.00	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0 \$	6 0	\$	0 \$	0	\$	0
2022	7.00	\$	(530,330)	\$	(378,808)	\$	(303,047)	\$	(75,761)	\$	(75,761)	\$	(75,761) \$	6 (75,761)	\$	(75,764) \$	0	\$	0
2021	7.00	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0 \$	6 0	\$	0 \$	0	\$	0
2020	7.00	\$	(1,377,792)	\$	(590,484)	\$	(393,657)	\$	(196,827)	\$	(196,827)	\$	(196,830) \$		\$	0 \$	0	\$	0
2019	7.00	\$	(96,289)	\$	(27,509)	\$	(13,753)	\$	(13,756)	\$	(13,753)	\$	0 \$	6 0	\$	0 \$	0	\$	0
2018	8.00	\$	(1,835,557)	\$	(458,887)	\$	(229,442)	\$	(229,445)	\$	(229,442)	\$	0 \$	6 0	\$	0 \$	0	\$	0
Recognition of a	ssumption cha	nge	s					\$	(1,425,238)	\$	(1,425,232)	\$	(1,182,040) \$	(985,210)	\$	(985,213) \$	(909,449)	\$	(909,448)
Recognition of Inve	estment (Gains)	and	d Losses																
Experience	Recognition		Total		Remaining	A	mounts						Rec	cognition Yea	ar				
Year	Period		Amount		BOY		EOY		2024		2025		2026	2027		2028	2029		2030
2024	5	\$	(3,654,641)	\$	(3,654,641)	\$	(2,923,713)	\$	(730,928)	\$	(730,928)	\$	(730,928) \$	6 (730,928)	\$	(730,929)			
2023	5	\$	(1,467,686)	\$	(1,174,149)	\$	(880,612)	\$	(293,537)	\$	(293,537)	\$	(293,537) \$	6 (293,538)					
2022	5	\$	9,430,393	\$	5,658,235	\$	3,772,156	\$	1,886,079	\$	1,886,079	\$	1,886,077						
2021	5	\$	(8,997,204)	\$	(3,598,881)	\$	(1,799,440)	\$	(1,799,441)	\$	(1,799,440)								
2020	5	\$	1,498,341	\$	299,669	\$	0	\$	299,669										
Recognition of i	nvestment gain	s an	d losses					\$	(638,158)	\$	(937,826)	\$	861,612 \$	6 (1,024,466)	\$	(730,929) \$	0	\$	0
Total (Gains) and I	Losses		Total		Remaining	A	mounts		Recognition Year										
			Amount		BOY		EOY		2024		2025		2026	2027		2028	2029		2030
Total (Gains) and I	Losses	\$	(8,729,398)	\$	(7,108,661)	\$	(5,710,862)	\$	(1,397,799)	\$	(1,697,464)	\$	387,734 \$	(1,637,476)	\$	(1,386,177) \$	(655,384)	\$	(722,095)



## **SECTION VI – GASB 75 REPORTING INFORMATION**

The annual OPEB expense recognized by the employer can be calculated in two different ways. First, it is the change in the amounts reported on the employers' Statements of Net Position that relate to the Plan and are not attributable to employer contributions. That is, it is the change in NOL minus the change in deferred outflows plus the change in deferred inflows plus employer contributions during the year.

Alternatively, annual OPEB expense can be calculated by its individual components. While GASB does not require or suggest the organization of the individual components shown in the table below, we believe it helps to understand the level and volatility of the OPEB expense.

The table below shows the development of the OPEB expense through both of these methodologies.

Table VI - 2										
Calculation of OPEB Expense										
Measurement Year Ending										
	2024		2023							
Change in Net OPEB Liability	\$	(10,142,499)	\$	(1,233,778)						
Change in Deferred Outflows		589,878		1,661,883						
Change in Deferred Inflows		6,721,617		(566,685)						
Employer Contributions		3,504,709		2,313,623						
OPEB Expense	\$	673,705	\$	2,175,043						
<b>OPEB Expense as % of Payroll</b>		1.96%		7.22%						
Operating Expenses										
Service cost	\$	1,510,151	\$	1,409,835						
Employee contributions		0		0						
Administrative expenses		85,629		79,172						
Total	\$	1,595,780	\$	1,489,007						
Financing Expenses										
Interest cost	\$	4,496,461	\$	4,304,176						
Expected return on assets		(4,020,737)		(3,712,615)						
Total	\$	475,724	\$	591,561						
Changes										
Benefit changes	\$	0	\$	0						
Recognition of assumption changes		(1,425,238)		(515,789)						
Recognition of liability gains and losses		665,597		478,241						
Recognition of investment gains and losses		(638,158)		132,023						
Total	\$	(1,397,799)	\$	94,475						
OPEB Expense	\$	673,705	\$	2,175,043						



## **SECTION VI – GASB 75 REPORTING INFORMATION**

First, there are components referred to as operating expenses. These are items directly attributable to the operation of the Plan during the measurement year. Service cost less employee contributions represent the increase in employer-provided benefits attributable to the year, and administrative expenses are the cost of operating the Plan for the year.

Second, there are the financing expenses: the interest on the total OPEB liability less the expected return on assets.

The final category is changes. This category will drive most of the volatility in OPEB expense from year to year. It includes any changes in benefits made during the year and the recognized amounts due to assumption changes, gains, or losses on the TOL, and investment gains or losses.



## **APPENDIX A – MEMBERSHIP INFORMATION**

# Participant Data as of July 1, 2024:

Census Date	7/1/2023	7/1/2024	% Change
Active Employees:			
Count	489	517	5.73%
Average Age	45.4	45.5	0.17%
Average Service	11.7	11.3	-4.01%
Covered Payroll	\$ 30,131,794	\$ 34,453,002	14.34%
Inactives:			
Retired	218	225	3.21%
Disabled	11	9	-18.18%
Survivor	25	26	4.00%
Total	254	260	2.36%

# Member Data as of July 1, 2024:

	Eligible Active Employees Years of Service								
Age Group	Under 5	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 & up	Total
Under 25	25	1	0	0	0	0	0	0	26
25 to 29	43	11	0	0	0	0	0	0	54
30 to 34	19	26	4	0	0	0	0	0	49
35 to 39	18	15	14	11	2	0	0	0	60
40 to 44	15	17	8	10	10	0	0	0	60
45 to 49	13	8	6	12	8	6	0	0	53
50 to 54	15	12	6	10	13	9	5	0	70
55 to 59	17	8	6	7	18	5	7	4	72
60 to 64	8	11	5	11	8	6	1	3	53
65 & Over	3	7	2	6	1	1	0	0	20
Total	176	116	51	67	60	27	13	7	517



Reti	Retirees, Disabled and Survivors										
Age Group	Males	Females	Total								
Under 50	0	0	0								
50 to 54	4	2	6								
55 to 59	9	7	16								
60 to 64	17	13	30								
65 to 69	25	34	59								
70 to 74	40	33	73								
75 to 79	19	20	39								
80 to 84	8	18	26								
85 to 89	5	3	8								
90 & Over	1	2	3								
Total	128	132	260								

## **APPENDIX A – MEMBERSHIP INFORMATION**

Plan Elections								
	Retirees	Spouses	Total					
Gold	50	19	69					
Silver	<u>1</u>	<u>8</u>	<u>9</u>					
Pre-Medicare Medical Election	51	27	<b>78</b>					
Medicare Medical Election	<u>160</u>	<u>41</u>	<u>201</u>					
Total Medical Election	211	68	279					
Dental	215	67	282					
Vision	215	68	283					
Life	228	N/A	228					

	Status R	econciliation	1		
	Active	Survivors	Disabled	Retired	Total
Members on July 1, 2023	489	25	11	218	743
New Hires	75				75
Retired	(15)			15	0
Disabled	0		0		0
Termination	(32)				(32)
Death w/Survivor		2		(2)	0
Death w/o Survivor		(1)	(2)	(6)	(9)
Data Corrections	0	0	0	0	0
Members on June 30, 2024	517	26	9	225	777



## **APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS**

The assumptions, methodology, and models used in developing the TOL as of June 30, 2024, are the same as those summarized in the July 1, 2024 actuarial valuation. GASB specific methodologies and assumptions are described in Appendix D.



## **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

The plan provisions are the same as those summarized in the July 1, 2024 actuarial valuation report. Please refer to this report for a complete summary.



## **APPENDIX D – GLOSSARY OF TERMS**

#### 1. Actuarially Determined Contribution

A target or recommended contribution for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

#### 2. Actuarial Valuation Date

The date as of which an actuarial valuation is performed. This date may be up to 24 months prior to the measurement date and up to 30 months prior to the employer's reporting date.

#### 3. Deferred Inflow of Resources

An acquisition of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 75, these are experience gains on the total OPEB liability, assumption changes reducing the total OPEB liability, or investment gains that are recognized in future reporting periods.

## 4. Deferred Outflow of Resources

A consumption of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 75, these are experience losses on the total OPEB liability, assumption changes increasing the total OPEB liability or investment losses that are recognized in future reporting periods.

## 5. Entry Age Actuarial Cost Method

The actuarial cost method required for GASB 74 and 75 calculations. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this actuarial present value allocated to a valuation year is called the Service Cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future service costs is called the total OPEB liability.

#### 6. Measurement Date

The date as of which the total OPEB liability and plan fiduciary net position are measured. The total OPEB liability may be projected from the Actuarial Valuation Date to the Measurement Date. The Measurement Date must be the same as the Reporting Date for the plan.



## **APPENDIX D – GLOSSARY OF TERMS**

## 7. Net OPEB Liability

The liability of employers and non-employer contributing entities for employees for benefits provided through a defined benefit OPEB plan. It is calculated as the total OPEB liability less the plan fiduciary net position.

## 8. Plan Fiduciary Net Position

The fair or Market Value of Assets.

## 9. Reporting Date

The last day of the plan or employer's fiscal year.

## **10. Service Cost**

The portion of the actuarial present value of projected benefit payments that is attributed to the current period of employee service in conformity with the requirements of GASB 74 and 75. The Service Cost is the normal cost calculated under the entry age actuarial cost method.

## **11. Total OPEB Liability**

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service in conformity with the requirements of GASB 74 and 75. The total OPEB liability is the actuarial liability calculated under the entry age actuarial cost method.





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